

UNIVERSITY OF CALIFORNIA ACADEMIC SENATE
UNIVERSITY COMMITTEE ON PLANNING AND BUDGET

Minutes of Videoconference Meeting
January 7, 2020

I. Consent Calendar

- Approval of UCPB January 7, 2020 agenda
- Approval of UCPB December 3, 2019 minutes

ACTION: UCPB approved the consent calendar.

II. Announcements

- *Sean Malloy, UCPB Chair*

The Academic Council has been discussing the role of its Academic Advisory Committee (AAC) in the presidential search. Regents Policy 7101 outlines procedures for the search, including the AAC's role in relation to the Regents Special Committee leading the search. In past presidential searches, the AAC has actively vetted candidates; however, it is unclear whether the Special Committee will extend that privilege to the AAC for this search.

Council has been receiving confidential updates about the progress of negotiations between the University and the union representing "Unit 18" lecturers. Council recently released a [statement](#) expressing support for fair living wages and working conditions for Lecturers, while also acknowledging that the hiring criteria, demands, roles, and responsibilities of their employment differs in significant ways from Senate faculty.

Two joint Senate-Administration Task Forces begin work this spring. The first is an Academic Planning Council Task Force charged with examining the faculty salary scale system and making recommendations for improvements. The chair of UCAP and Vice Provost Carlson will lead the Task Force. The second is the Liabilities/Funding Gaps Working Group, which will identify current and long-term funding gaps related to capital, seismic, and deferred maintenance needs, salary competitiveness, and employee benefits, examine the key financial drivers and impacts for each of the gaps, and recommended financial strategies to University leadership. UCPB Chair Malloy will sit on both groups.

III. Consultation with Academic Senate Leadership

- *Kum-Kum Bhavnani, Academic Senate Chair*
- *Mary Gauvain, Academic Senate Vice Chair*

Presidential Search: The Regents Special Committee for the Presidential Search has scheduled "town hall" meetings at UCR on January 16 and at UCB January 27. The Special Committee will also hold a public meeting at UCLA on January 14 sponsored by the College Futures Foundation. The Senate's Academic Advisory Committee will meet on January 17. Chair Bhavnani has asked both the search firm and Regent Elliot, who leads the Special Committee, to clarify how the AAC will be involved in screening candidates.

Area D: In November, the Public Policy Institute of California released a report examining how schools and students may fare under the Senate's February 2018 [revisions](#) to Senate Regulation

424.A.3, concerning the Area D (“Laboratory Science”) requirement for freshman admission. The Senate’s February 2018 policy: 1) increases the minimum Area D requirement from two courses (three recommended) to three courses, while continuing to require that two “provide basic knowledge in at least two of the fundamental disciplines of biology, chemistry, and physics”; 2) changes the name of the requirement to “Science”; and 3) broadens the range of Science disciplines to be accepted for the third course. The revisions were intended to align UC’s Area D expectations with the new expectations for high school science curricula based on California’s adoption of the Next Generation Science Standards for K-12. However, the first component of the policy was placed on hold due to the Provost’s concerns about its potential effect on the UC eligibility of students in high schools that do not offer three science courses. Those students are also more likely to come from underrepresented backgrounds. The Council and Assembly will be discussing next steps in light of the PPIC study.

- UCPB members noted that after the full implementation of the NGSS it will be impossible for CA students not to take three units of science. UC should move forward on science education, not backward. Members also assumed that UC’s influence in the state is so strong that high schools would quickly adapt to a three-year Science requirement.

NAGPRA: The University is revising its Policy on Native American Cultural Affiliation and Repatriation to align with new requirements in the Native American Graves Protection and Repatriation Act (NAGPRA). The final policy will do more to emphasize the value of repatriation of cultural artifacts and human remains as a fundamental value of the University.

STTF: The Senate’s Standardized Testing Task Force is examining the role of the SAT/ACT in UC undergraduate admissions. The STTF’s report and recommendations will be released for systemwide Senate review in early February. The Regents have asked the Senate to accelerate its review so that the Regents can discuss the Senate’s final recommendations in May.

- UCPB members noted that the presidential search events sponsored by the College Futures Foundation are heavily programmed. Campus communities should have an opportunity for direct and unfiltered interaction with the Regents concerning the search. It is critical for town halls, fora, and other public meetings about the search to facilitate transparent and honest engagement and consultation between the Regents and a wide range of campus constituencies. The Senate’s Academic Advisory Committee should also have the opportunity to screen all applicants.

ACTION: Chair Malloy will draft a statement concerning the presidential search.

IV. Consultation with UCOP

- *David Alcocer, Associate Vice President, Budget Analysis and Planning*

State Budget and January Regents Meeting: January 10 is the deadline for the Governor to submit his initial 2020-21 State budget proposal to the Legislature. UCOP is preparing a tuition increase proposal for the January Regents meeting, in the event the Governor’s funding plan for UC falls short of UC’s request. In that case, UCOP would ask the Regents to consider a tuition increase implemented through either a cohort-based model or an across-the-board model. It would clarify the pros and cons of each model and their effects on campus budgets and student financial aid, as well as the consequences of keeping tuition flat, emphasizing that a tuition increase will generate additional financial aid revenue to cover other cost of living increases for low-income student.

The Governor is unlikely to recommend returning to an assessment funding model for UCOP in the near term. The direct appropriation funding model for UCOP was implemented by the Legislature three years ago, and the Governor's Office is waiting for a positive sign from the Legislature before supporting the return.

The January Regents meeting will include the first two in a series of campus budget presentations focusing on long-term academic goals in the context of expected financial resources. UCM and UCR will describe their academic goals, resources, and anticipated revenue challenges, including those related to deferred maintenance.

In addition, several campuses have indicated they are at physical capacity and unable to accommodate additional undergraduate enrollments, even with full marginal cost funding. This announcement has renewed interest among legislators about implementing possible new limits on nonresidents.

UCOP has begun discussions with the Department of Finance about the University's liabilities related to UCRP and retiree healthcare. Given the LAO projects \$7 billion in surplus state revenues next year, UCOP believes it is reasonable to ask the state to support a portion of those liabilities.

- UCPB members suggested that the Liabilities/Funding Gaps Working Group develop a plan for addressing the University's \$20 billion deferred maintenance liability, with specific milestones. There was also concern that asking the Working Group to consider both salaries/benefits issues and deferred maintenance issues could expose benefits to cuts. It was noted that the upcoming \$2 billion GO bond will have limited impact, unless it is a regular occurrence. Members suggested that the University provide the Regents with a photobook of deferred maintenance horrors to illustrate the challenges facing campuses. They also noted that much of the campuses' financial stress follows years of unfunded State enrollment mandates. The University should no longer accept less than marginal cost funding for new enrollments, and should consider the continued viability of adhering to the 12.5% Master Plan target. They recommended that UCOP illustrate the gap between the current level of State support and the actual cost of providing a quality education to a diverse student body.

Revisiting Rebenching: A recent chancellor's retreat helped inform newer chancellors about the goals, outcomes, strengths, and shortcomings of budget rebenching. Beginning in 2011, the University used rebenching to help rebalance the per-student ratio of state funds distributed across campuses; however, its enrollment-based funding formula also introduced new inequities. Campuses with more graduate students benefitted from the extra weight to PhD students. In addition, state cuts have encouraged and allowed well-established campuses to increase revenue from nonresident tuition. At the same time, campuses like UCR are not rewarded for enrolling a higher proportion of California residents and URM students than other campuses. The chancellors agreed to assemble a systemwide working group to evaluate potential changes to rebenching that could mitigate some of these inequities. Ideas include a potential revised allocation model that allocates a portion of new money based on resident or URM enrollment, or an overall guardrail that ensures no allocation falls under 95% of the systemwide average.

- UCPB members noted that the system, and individual campuses themselves, have prioritized and incentivized undergraduate growth and discouraged graduate growth, at some campuses.

It was noted that students at campuses like UCR and UCSC do not have access to the same kind of research environment experience as students at Berkeley, which enrolls 20% graduate students. In addition, the higher diversity of the less well-funded campuses could suggest a kind of institutional discrimination. The system should address any quirks in the system that hurt less-established campuses and affect the University's ability to enroll certain types of students.

V. Campus Reports

There were few campus reports, as faculty representatives had just returned from winter break. Campuses are anticipating the release of the Governor's 2020-21 budget proposal, and waiting to see in particular what funding it might include for deferred maintenance. Both UCI and UCSC on-boarded to UC Path effective January 1 2020. Graduate student workers at UCSC are on wildcat strike and withholding fall quarter grades. UCSF is anticipating the upcoming report of the Regents' Working Group on Comprehensive Access, which will discuss principles to guide affiliations between UC health systems and non-UC health systems. Some UCSF faculty think it is infeasible to institute a blanket prohibition against affiliations with religious healthcare systems given that significant parts of the UC community depend on care from those systems.

The UCSB CPB is examining how facilities management is funded and encouraging more transparency around the flow of money from the chancellor's office to departmental budgets. The UCD CPB is anticipating a presentation about deferred maintenance and capital projects from the administration. The UCI CPB is working to increase its role in academic and budget planning; the CPB chair sits on a campus committee examining the status, role, and academic/budgetary/access impact of self-supporting graduate and professional degree programs, and another work group considering a new campus budget model that better supports growth of academic doctoral student enrollments.

TF-ANR: UCPB Task Force on Agriculture and Natural Resources Chair Kaufman noted that TF-ANR met in November with two of the three Agricultural Extension Station deans (from UCR and UCD). In mid-February it plans to invite a selection of Cooperative Extension Specialists from both AES and non-AES divisions, to meet with TF-ANR and provide their perspectives on the issues. There is a complicated range of Specialists. Most are not Senate members, though some have a partial I&R appointment.

VI. Systemwide Senate Review Items

➤ *UC Center in Washington current state assessment report.*

ACTION: Chair Malloy will draft comments for review in February.

Meeting adjourned at 12:00 pm
Minutes Prepared by Michael LaBriola, Principal Committee Analyst
Attest: Sean Malloy, UCPB Chair