# V. Special Orders B. Annual Committee Reports

# UNIVERSITY COMMITTEE ON ACADEMIC PERSONNEL (UCAP) ANNUAL REPORT, 2000-2001

### TO THE ASSEMBLY OF THE ACADEMIC SENATE:

Under the Bylaws of the Academic Senate, the University Committee on Academic Personnel (UCAP) is responsible for advising the President and the Divisional CAPs on issues concerning academic personnel; reviewing any matter pertaining to the latter topic referred to it by the Assembly, a Division, or another University Committee; and initiating recommendations on such matters.

During 2000-2001 UCAP held five formal meetings, supplemented by e-mail consultations. The following summary of the committee's work focuses on those matters that resulted in actions or generated substantive discussion. The topics are listed in alphabetical order.

**APM-015, THE FACULTY CODE OF CONDUCT: REVIEW OF DRAFT REVISIONS**. The Office of the President wishes to place this item before the Regents at its January 2002 meeting. In order to do so, these proposed changes will be placed on the October agenda of the Assembly of the Academic Senate. In June UCAP members were encouraged to distribute the draft revisions and begin discussions at Divisional CAPs.

APM-025, CONFLICT OF COMMITMENT AND OUTSIDE ACTIVITIES OF FACULTY MEMBERS, PROPOSED CHANGES. UCAP carefully reviewed the proposed revisions to APM-025, APM-662 appendix B-1, and APM-740-19, and generally found the revised APM-025 to be an improvement over the existing language of APM-025. The following comments were made by different committee members and conveyed to the Academic Council. A minimum threshold for detailed reporting needs to be clearly defined. A coherent position on health sciences faculty and the existing Health Sciences Clinical Compensation Plan needs to be taken. The section involving graduate students in outside professional activity needs further thought; indeed, discussion of the student/faculty relationship seems out of place in the APM. Some members suggested that definition of a "day" is vague and ambiguous in APM-025; others felt that "normal and reasonable" was a sufficient definition. APM-025's distinction between "executive" or "managerial" positions was felt by some members to be unclear and other members felt the same way about the

distinction between professional practice and consulting. In response to the question of how extensive outside activities are perceived by CAP, some UCAP members remarked that although circumstances vary widely, such activities often can help the academic file by leading to an increase in publication. UCAP members concluded that the two most important CAP issues concern a minimum threshold for reporting and the involvement of graduate students in outside professional activity.

BUSINESS SCHOOL SALARY SCALE, REVISED. The 2000-2001 UCAP was asked to consider a revised proposal by the Deans of UC's Business Schools to go to a different salary scale. (The 1999-2000 UCAP and Academic Council had not supported an earlier proposal.) After a series of discussions, including a presentation to UCAP in January by UCB Business School Dean Laura Tyson, a majority of UCAP members continued to oppose the revised scale. Although UCAP was sympathetic to the difficulties faced by the business school deans in attracting and retaining their best faculty, it passed the following resolution (by a divided vote of five in favor, two opposed, and three abstentions):

UCAP believes that the integrity of the merit system is at the core of the quality of the University of California. The existing merit system reflects UC's persona; it serves to define the University and should not be lightly cast aside. While the issues underlying the revised proposed business school Salary Scale are both serious and undeniable, those issues can continue to be addressed by the business schools' current practice of meeting market demands through off-scale salaries. Further, the issue of funding negotiated differentials is a budgetary rather than a personnel matter and falls under the purview of campus Planning and Budget Committees.

Among the many concerns that were conveyed to the Academic Council and then to the administration, a major one was that the deans' recommendation of a large, systemwide increase in the business schools' salary scales would reward business faculty across the board without Senate review of their individual merits. The morale of general-campus faculty could potentially be harmed by the perception of such a large salary increase as a windfall for some business school faculty members. Another concern was that the use of state funds to augment the business schools' salary scales would be perceived as a reduction of support for other equally deserving campus units. Furthermore, the proposal has at least the potential to harm faculty salaries outside the business schools because of UC's use of the comparison-eight method. However, UCAP recognized the deans' reasons for wanting to raise salaries in this competitive market for business faculty. If business schools had their own funding sources or

if fees for professional schools could be increased, for instance, then possibly an appropriate salary increase could be achieved without raising concerns about either bypassing Senate merit reviews or draining state funds away from other campus units.

BYLAW 195 AND PROPOSAL TO REPLACE BYLAW 335 WITH FOUR BYLAWS: 334, 335, 336, and 337 (UCP&T PROPOSED CHANGES). All Senate Divisions and Universitywide standing committees were asked to provide any comments regarding proposed changes; the bylaw changes were unanimously approved at the May 2001 Assembly.

**BYLAW 135 – UCAP**. UCAP members agreed that SB 135 should be amended so that the Chair and Vice Chair of the Academic Council should be *ex officio* members of UCAP and that the Council Chair should no longer be a voting member of UCAP.

**CAMPUS CAREER REVIEWS**. In support of President Atkinson's desire for all campuses to look into career equity reviews, UCAP will serve as the repository for documents that come forward from the divisional CAPs explaining their procedures for special career reviews. In the future the committee can then function as a forum for discussion of policy questions about these reviews.

Divisional CAPs' experiences with campus career reviews are reflected in the following comments. On most campuses, processes similar to the Riverside career review are part of the routine CAP review. Career reviews are seen as a way of reevaluating careers that do not quite make the bar for acceleration. Career reviews are seen as recalibration arguments on some campuses, and the CAP automatically will do (an informal) career review at the time of any advancement in rank. On a few campuses career reviews are seldom done, though technically possible. On one campus a task force has been working for the past two years in order to address a procedural question involving career reviews: should career reviews go through CAP or a permanent ad hoc career equity review committee?

CLINICAL X SERIES, PROPOSED EXPANSION. In response to Vice President of Health Affairs Michael Drake's proposal to expand the Clinical X series, letter of 11/27/00 concerning expanding the Clinical X series, UCAP members unanimously approved the concept of extending the "ceiling" on Clinical X series to 50% of Academic Senate members of clinical departments. Members also suggested that expansion of the series should be done gradually and with careful deliberation at each campus, in recognition of the crucial role that these faculty play. It was recommended that campuses utilize such appointments primarily for associate level or full professor level appointments because

residencies and even fellowships may not provide sufficient data to make an appointment with confidence in this series at an assistant professor level.

CPEC SALARY METHODOLOGY; COLA. Early in the 2000-01 academic year an anticipated 3.9% to 4% increase in faculty salaries was projected for 2001-02. By June 2001, however, the state's budget situation had worsened to the point where it was reported that UC faculty might receive at most only a .5% COLA plus merits. In the absence of a final state budget and with the expectation of no significant COLA, UCAP was not asked to decide how to distribute the adjustments across the ranks.

EAP SERVICE. UCAP was asked to discuss how CAPs handle EAP service. There does not seem to be a Universitywide policy on how administrative EAP service should be counted during academic personnel reviews. UCAP members suggested the following points. Highly effective administrative leadership needs to be valued. Without such acknowledgement there is little incentive for the most talented faculty to involve themselves in administrative work. Some CAPs expect less research or creative activity from department chairs, and the APM has an explicit exception that department chairs' service is considered as academic work. However, to treat EAP directors in the same manner as department chairs would go beyond what is explicitly stated in the APM. The sense of the committee was that CAPs should be allowed flexibility. Rather than codifying how EAP service should be treated, cases of EAP service should be considered individually.

GLOBAL FILM SCHOOL, UCLA. At its November meeting UCAP discussed the proposal for a Global Film School (GFS) by UCLA's School of Theater, Film, and Art (TFT). Because of the complexity of the issues involved, UCAP did not take a vote on the proposal as a whole. The sense of the committee was that UCLA should proceed, but with caution, paying attention especially to the ways in which a "for profit" venture might conflict with the personnel process and lead to difficulties for the campus CAP.

UCAP appreciated the positive aspects of the proposal, which involves high quality programs that already have international visibility, but the committee nevertheless had reservations about some aspects of this arrangement. Some members were concerned about the extent to which a "for profit" unit goes beyond one that is "self-supporting." The beneficiaries of a "for profit" program like the GFS will be not only the university and the faculty, but a group of shareholders as well. UCAP would want assurance that the rights and privileges of the faculty involved in the GFS would be protected, and that there would be no negative impact on the merit actions of faculty who do not wish to participate in the GFS. In thinking through the ways that merit reviews work in practice,

some committee members felt that a "for profit" arrangement raises potential issues of both conflict of commitment and conflict of interests. UCAP urged that attention be paid to the extent to which FTE allocation and recruitment is affected by the creation of the GFS and it also suggested that legal counsel should assess the status of the faculty members' intellectual property. As a cautionary measure, a university-wide policy, similar to that guiding UC Extension, should perhaps be developed for the creation and overview of joint "for profit" ventures.

FACULTY HIRING PRACTICES, STATE AUDIT. During the 2000-01 academic year, an audit regarding UC's hiring practices for women faculty was carried out by the state. At UCAP's June 2001 meeting, AVP Ellen Switkes distributed a draft of UC's preliminary response to the Bureau of State Audit's report. UCAP members then discussed, in great detail, both the audit's recommendations and UC's draft response with her and provided specific recommendations.

FACULTY SALARY SCALE COMMITTEE. Professor Barbara Dosher, Vice Chair of UCAP, attended the Faculty Salary Scale Committee meetings, along with representatives from UCFW, UCPB, the Academic Council, senior administrators from several UC campuses, and AVP Ellen Switkes. Vice Chair Dosher reported regularly on the issues that were being considered, and UCAP members gave their views on a variety of possible changes in the personnel process. However, no report was forthcoming by the end of the 2000-01 academic year, so presumably any proposals will be considered by the 2001-02 UCAP.

# PART-TIME LECTURERS WITH SECURITY OF EMPLOYMENT (SOE); LECTURERS WITH POTENTIAL SECURITY OF EMPLOYMENT (PSOE).

With a vote of 8 for and 2 abstentions, UCAP members agreed with the principle that Senate membership should be extended to both part-time Lecturers SOE and Lecturers PSOE. Full-time lecturers SOE already are members of the Academic Senate. Throughout the UC system there currently are approximately 22 part-time Lecturers SOE and all campuses, except Irvine, already consider these appointees to be Senate members. In terms of both recruitment and the administration of personnel policy, campuses prefer that part-time Lecturers SOE and Lecturers PSOE be appointed as Senate members. This would help make the Lecturer SOE series a more coherent whole.

**UCAP MEMBERS' ITEMS.** UCAP members bring before the committee issues and questions that have come up in their own CAPs. These discussions are for

information, which the representatives then take back to their local committees. The following topics were discussed this year.

Endowed Chairs: Policy and Practices. One campus representative had the following questions about how other campus CAPS dealt with endowed chairs. How should the recipient of an endowed chair be selected? What determines the eligibility for holding an endowed chair? Should the endowed chair always be for an indefinite period of time, or should it be time limited?

*Market Pressures.* UC seems to be experiencing serious difficulties in its attempts to meet market pressures in disciplines such as economics, finances, public policy, or computer engineering. How can market values for faculty be assigned in these disciplines?

UC Davis Final Report: Special Committee to Review the Academic Personnel Process. UCAP reviewed in considerable detail the principles set out in a special report on the effects of the personnel process at the Davis campus, taking exception to some and refining others.

CAP members on cases from their own departments. As a result of interest in how CAP members on different campuses participate in the consideration of members of their own departments, some variants of the following questions will be included in the annual UCAP survey.

- (1) What is the participation of CAP members in files from their own department?
- (2) What procedure is followed when it is alleged in a file that a member of CAP lacks objectivity regarding that file?
- (3) Are there general guidelines regarding conflict of interest and non-participation of CAP members in certain files?

*UC Annuitants and the* 2-4% *COLA Gap.* UCAP supported the UCLA CAP's suggestion that the Academic Senate work with the systemwide administration to close the 2-4% COLA gap, and sent UCFW a request to take another look at this issue.

# Respectfully submitted:

David Hoy (SC), Chair
Barbara Dosher (I), Vice Chair
David Bogy (B)
Robert Rucker (D)
Amihai Glazer (I)
Alistair Cochran (LA)
Steven Brint (R) (fall)
Tom Bellows (R) (winter/spring)
Joel Dimsdale (SD)
Brian Aldredge (SF)
Katharina Schreiber (SB)
Ira Pohl (SC) (fall)
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Harold Drake (SD) UC Merced CAP

Committee Analyst: Jeannene Whalen

Ex Officio: Michael Cowan, Academic Council Chair

# UNIVERSITY COMMITTEE ON EDUCATIONAL POLICY ANNUAL REPORT 2000-2001

### TO THE ASSEMBLY OF THE ACADEMIC SENATE:

The University Committee on Educational Policy (UCEP) met 8 times during the 2000-2001 academic year. State-funded summer sessions, proposed changes to admissions policies, and the impact of graduate student enrollment on the quality of undergraduate education were the issues that occupied the major part of UCEP's agenda for the year.

**State-Funded Summer Sessions**. UC and the state legislature concluded relatively late in the planning cycle that state-funded summer sessions would have to play a major role in helping the university accommodate the additional 60,000 students known as Tidal Wave II. Berkeley, Los Angeles, and Santa Barbara were selected to be the first three campuses to stage a fully funded summer session beginning the summer of 2001. In preparation for the statesupported summer instruction, the Office of the President formed a Task Force on Intercampus Summer Enrollment, whose membership included both the UCEP Chair and Vice Chair, to develop policies on campus/intercampus registration and transfer of credit. It was anticipated that some students would opt to take courses at UC campuses closer to their homes rather than at their regular campuses. This raised questions about the current policies and procedures for transferring the credit of UC intercampus students. In an effort to remove any actual or perceived barriers to summer enrollment at a non-home campus, UCEP reviewed the Senate Regulations governing both registration and residency. The Committee proposed a clarification in the wording of SR 544 (on registration) to ensure that it also included the transfer of credits for nonsimultaneous enrollment at another UC campus. UCEP also proposed a change to SR 690 (on residency) that would remove the limit on the number of units a student could earn during the summer in order to satisfy the in-residence requirement. The rationale was that since the state-funded summer program is intended to function like any other academic term there is no longer a need to set a limit on units. The proposed changes to SR 544 were approved at the February Assembly meeting, and the changes to SR 690 were approved at the May Assembly meeting. A set of recommended policies on the expanded summer session, intended as a guide for campuses, was drafted by the Task Force on Intercampus Summer Enrollment. In its review of the draft, UCEP recommended that an additional guideline should be included that would give UC students priority in enrollment. This recommendation was incorporated in the final version that was endorsed by the Academic Council.

**Admissions Policies**. In March of 1999, the Regents approved the Eligibility in the Local Context (ELC) admissions path, and it was implemented in the 2001 admissions cycle. In this program, high school juniors, whose GPA in UC required courses falls in the top 4% of their local schools and who have completed 11 UC mandated courses, are declared eligible for UC admission. This year, the President proposed a new alternative admissions path that would both augment the eligibility in the local context program and also reinforce the university's commitment to increase community college transfers, as agreed to in the Master Plan. The dual admissions program (DAP) would identify high school students who are in the top 12.5% of their junior class but who do not meet UC's admissions criteria. They would be given the opportunity to apply to UC and be guaranteed admission; if they enrolled first at a community college and successfully completed all of their lower division requirements. This path would enable UC to tap into a more diverse pool of candidates and assist in preparing them for UC entry. In their endorsement of this proposal, UCEP members concluded that DAP would give a genuine chance and more importantly, encouragement and guidance to those students who might not otherwise have the opportunity to attend a UC. The proposal was sent to the Academic Assembly in May where it was approved. Two other admissionsrelated issues, which arose from a Conference on Freshman Admission Policy held last December, were comprehensive reviews of all applicants (the elimination of the currently mandated 2-tiered selection process) and the role of the SAT I. These issues are currently under intense debate, with the goal of bringing a proposal to the Assembly in the Fall 2001. At the request of the Academic Council Chair, the Chair, Vice Chair and UCEP members have worked closely with BOARS in reviewing and commenting on all proposed admissions changes. The UCEP Chair has attended most of the BOARS meetings, which have evolved into intense 2-day working sessions that were also convened well into the summer months. BOARS Chair Dorothy Perry attended one UCEP meeting during the spring to brief members on the ongoing deliberations of her committee. UCEP will continue to monitor the discussions and review all proposals for change in existing admissions policies. It is hoped that the Divisional representatives on UCEP will carry these discussions back to their home campuses in order to involve a broader cross section of the faculty in these important decisions.

**Impact of Graduate Student Enrollment on the Quality of Undergraduate Education**. The expansion of undergraduate student enrollment coupled with the declining ratio of graduate to undergraduate students has become a concern for UCEP, particularly as it affects the quality of undergraduate education. Because of the low number of graduate students, campuses are resorting increasingly to hiring undergraduates as TAs, especially in the sciences. In

addition, course offerings are in some cases being reduced and class sizes increased. There is also an increase in the use of Unit-18 Lecturers as the hiring of Senate faculty is lagging significantly behind the dramatic increase in undergraduate enrollments. As the number of undergraduates continues to grow, it will become increasingly important to have a systematic review and monitoring of stated campus policies on undergraduate instruction to ensure that the appropriate balance between the use of lecturers, graduate TA's, and regular rank faculty is maintained to ensure instructional quality.

**Unit-18 Lecturers.** One issue that emerged from negotiations with the Unit-18 Lecturers Union this year was that the Lecturers would like to have their perspective included in the Senates' discussions. They feel it is important that their role in handling the undergraduate curriculum and workload is understood and appreciated on the campuses. The Academic Council Chair urged UCEP members to encourage their local CEPs to consider ways to involve Lecturers in their Committees, either as formal members or as regular consultants. Given the significant reliance by the university on Unit-18 Lecturers to deliver many of the lower division courses, UCEP members agreed that this group should be represented in Senate discussions.

**Education Abroad Program (EAP)**. While the state-funded summer session is one strategy for coping with Tidal Wave II, another is to expand the university's Education Abroad Program in order to off-load some students to campuses abroad. The EAP has been asked by the university to triple its student enrollment. John Marcum, Director of the University Office of the EAP and Margo Hendricks, Chair of the University Committee on EAP attended a UCEP meeting to describe the program and to explain EAP's growth strategy. The primary goal is to make the opportunity to study overseas available to a much broader range of students by offering more program options and increasing financial resources. Over the past two years, the rate of student participation has grown by 15%, and this level of growth is expected to continue. A major disincentive for many students to go abroad is that they must petition their Departments to receive credit in their Major or to the Registrar to receive general education credit, with no assurances that it will be granted. UCEP endorsed the following suggestions, as made by the UCEAP Chair, to partially remedy this problem: 1) Encourage faculty to draft the Major requirements in such a way that EAP is a preferred, or at least a possible option; 2) Include EAP courses that would satisfy some of the Major requirements, in the catalog course descriptions; and 3) Encourage local EAP and CEPs to work together to address the Departments' policy on awarding major credit to EAP students. In addition, the University Office on EAP is prepared to send representatives to campuses to talk about how to integrate the EAP with Departmental programs.

**Proposed New Schools/Programs**. During this academic year, UCEP reviewed and submitted formal recommendations to the Academic Council Chair on the following proposals/prospectuses:

UCLA Global Film School
UCR School of Law
UCI School of Law
UCSD Graduate School of Management
UCD Proposals to Reconstitute Division of Education
UCD Graduate School of Environment
Preliminary Proposals from Five Campuses to Develop New Schools or Colleges

UCEP Representation: The Chair or in some cases a member represented UCEP on the following Committees during the year: Academic Council, Academic Planning Council, Intersegmental Council of Academic Senates (ICAS), Education Financing Model Steering Committee, Standing Committee on Copyright, UC Merced Task Force, MOU Implementation Committee, BOARS, Task Force on Intercampus Summer Enrollment, UCDC Advisory Committee, Master Plan Advisory Group, Work Group on Student Learning of the Joint Legislative Committee to Review the Masterplan for Education K-University.

Acknowledgments. On behalf of the UCEP members, I wish to acknowledge the invaluable contributions made by the following UCOP staff members that helped to inform the Committee's discussions during this past year: Julius Zelmanowitz, Vice Provost for Academic Initiatives; Carla Ferri, Director-Undergraduate Admissions; Dennis Galligani, Assoc.VP-Student Academic Services; Saul Geiser, Manager-Research and Planning; Sandra Smith, AVP-Planning and Analysis; Ellen Switkes, AVP-Academic Advancement; and most notably Julie Gordon, Coordinator of Intercampus Academic Programs, who serves as UCEP's designated UCOP consultant. The Committee also wishes to thank the Committee Analyst, Betty Marton, who assisted the committee and its Chair in the most professional and exemplary manner.

Respectfully submitted:
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John Goodkind (SD) Michael Crandall (SB) Mathew Dean Kaczmarek (UG Student Rep-LA)

Committee Analyst: Betty Marton

# UNIVERSITY COMMITTEE ON FACULTY WELFARE ANNUAL REPORT, 2000-2001

#### TO THE ASSEMBLY OF THE ACADEMIC SENATE:

During the 2000-2001 academic year, the University Committee on Faculty Welfare (UCFW) met eight times and the UCFW Task Force on the Future of UC Health Plans met five times. All meetings of the UCFW and its Task Force were held at the Office of the President, 1111 Franklin Street, Oakland. The UCFW Retirement/Investment Subcommittee met three times at UCLA and conducted the rest of its business by e-mail and/or conference calls.

Under Senate Bylaw 175 the UCFW is charged with conferring with and advising the President and University Administration on matters concerning the economic welfare of the faculty—such as salaries, benefits, insurance, retirement, housing, and conditions of employment. The UCFW continues to enjoy a dynamic and productive relationship with Universitywide Administration, an indication of a healthy system of shared governance. Though UCFW's mission is to protect and augment faculty interests, the benefits derived from its work frequently extend to and are enjoyed by all constituencies within the University of California.

During the 2000-2001 academic year the UCFW considered and acted upon the following major issues:

# **UCFW INITIATIVES: BENEFITS**

Faculty Housing Programs. The UCFW Retirement/Investment Subcommittee proposed that a portion of the UCRS investment portfolio be allocated to mortgage loans. The R/I Subcommittee believes that the new mortgage plan should be predominantly shared appreciation and graduated payment mortgages. UCFW strongly supported the concept of offering such mortgages for UC faculty and senior staff, and encourages the Systemwide Housing Task Force (co-chaired by Senior Vice President Mullinix and Regent Hopkinson) to find ways to fund them. Professor Bruce Lehmann represents UCFW on the Task Force.

Domestic Partner Benefits. UCFW continued to press for the extension of benefits to all domestic partners of UC employees. Since 1993 the UCFW and the Academic Council have recommended that health and pension benefits be provided to same- and opposite-sex domestic partners. In November 1997 the Board of Regents approved the extension of University health benefits to same-sex domestic partners. In January 2000 the Academic Council unanimously endorsed UCFW's proposal Ensuring Full Equality in Benefits for UC Employees with Domestic Partners, which recommends extending retirement benefits to all domestic partners and health benefits to opposite-sex domestic

partners. Administration continues to assure UCFW that it is committed to the concept of equality in benefits for UC domestic partners and that it will continue to move the proposal forward for presentation to The Board of Regents.

Child Care Policy and Programs. The UCFW began work on this issue in 1997, spearheaded by the efforts of Professor Judy Gruber, and by late 1999 the Academic Council had approved UCFW's proposed child care policy. In November 2000 the Board of Regents approved a proposed 2001-02 budget for UC that included an expansion of UC's child care services as a crucial component of the University's recruitment and retention strategy. The Regents identified child care as a high-priority area and, in order to expand construction of new child care facilities, approved the budget with a one-time \$20M infusion into general funds. Although this item was not funded in the Governor's January budget, President Atkinson created a program of matching funds from UCOP for construction of new child care facilities.

Waiver of UC Educational Fee for Dependents of UC Employees. UCFW continued to work on the proposal for a full waiver of UC's educational fee for UC spouses, domestic partners, or eligible children. The fee waiver, the product of a working group chaired by Professor Renee Binder, would be available for a maximum of 12 person years per eligible employee. The Academic Council unanimously adopted UCFW's fee waiver proposal in December 1999.

Before the proposal can go forward to the Regents, the Chancellors need to agree on a funding mechanism. In May 2001 the Academic Council unanimously approved UCFW's recommendation that the funding of the fee waiver be taken "off the top" of the University's budget before OP allocates budget dollars to each campus. Given the State's budgetary uncertainties, the Chancellors deferred implementation of the program. President Atkinson assured the UCFW, however, that the proposed fee waiver program remains a high priority and that he expected it to be revisited in 2001-02.

Faculty Salary Continuance and Disability Insurance. UCFW remains concerned about UC's disability program. In June 2000 UCFW supported Professor Robert Anderson's proposal to expand the UCRP disability program by expanding UCRP coverage to include short-term as well as long-term disabilities. UCOP Administration currently is working with an outside consultant to review Professor Anderson's proposal, UC's disability programs, and how UC compares with other organizations. A detailed cost analysis then will be conducted on one or two alternatives. As a third step, an analysis will be prepared of possible options and how those options might impact the university. The 2001-02 UCFW will receive a progress report from Administration in the late fall, 2001.

*Sabbatical Leaves*. UCFW worked on three major revisions to UC sabbatical leave policy; all UCFW recommendations have since been adopted and now are in place.

- To allow the substitution of significant administrative services for teaching for those wishing to take sabbatical in residence (APM 740-8);
- To allow faculty on sabbatical to earn outside income on the same terms as those on active service (APM 740-19); and
- To allow faculty on sabbatical at less than full salary to "top up" their salaries to 100 percent with outside research income (APM 740-18).

Faculty Parking Issues. For the past several years UCFW has been considering the severe parking difficulties and expenses encountered by faculty on most UC campuses. The 2000-01 UCFW unanimously endorsed the Parking Policy Principles: The Academic Senate Position, a reorganization and reformulation of principles approved in 1991 by the Academic Council. Designed to address acute parking problems occurring on most UC campuses, these principles state that: 1) Faculty and staff should not subsidize parking for other campus operations without their consent; 2) when parking is destroyed to accommodate campus development, the cost of replacing the parking should be charged to the new development; and 3) the Academic Senate should be consulted concerning charges in parking policies and rates.

UCFW brought these reworked principles to the Academic Council for approval in June 2001, but the Council declined to approve them on the grounds that they were solely focused on the issue of parking. The Council requested that UCFW reconsider the parking issue within the broader context of faculty access to campus.

*Legal Liability Insurance*. UCFW began consideration of whether current policies are adequate for covering faculty who might be sued for actions taken while performing UC duties. In 2001-02 UCFW will continue the discussion about the adequacy of existing coverage and the desirability of offering additional employee-paid coverage.

Legal Care Plan. After carefully considering UC's Legal Care Plan, UCFW recommended that communications concerning the plan be improved. Information about how best to utilize the plan, which is designed to provide only basic services, as well as information about resources for finding an attorney outside of the plan needs to be clearly communicated to UC employees.

### **HEALTH CARE ISSUES**

*UCFW Task Force on the Future of UC Health Plans*. The Task Force spent much of its time reviewing new models of insurance that are being developed by health insurance vendors. It also discussed how to respond to the expected shortfall between premium increases for 2002 and the budget available for them. During 2001-02 the Task Force

will continue to work closely with Administration in an in-depth consideration of possible redesign of UC Care and/or the development of other non-HMO options.

Comparison Health Care Benefits. At UCFW's request, Administration developed a *Medical Benefits Survey* to ascertain key health benefits at institutions with which UC competes for faculty. In May 2001 members of UCFW and its Task Force were consulted about the form of the questionnaire. The results of the survey will be shared with the 2001-02 UCFW.

Health Care Facilitator Program. In response to recommendations from the UCFW, UC Emeriti Associations, and UC Retiree Associations, a Health Care Facilitator pilot program was developed in 1999-00 by UCOP at Berkeley and Irvine using HR&B staff development internship funds. Health Care Facilitators were hired in 2000-01 at UCSB and UCSC. During 2001-02 the program should be extended to all UC locations based on expected approval of \$1.5M permanent systemwide funding.

*Medical Savings Account.* UCFW continued to push for the reinstitution of medical savings accounts by UC. A medical savings account allows employees to use pre-tax dollars to pay for specified health care expenses that are not covered by the health insurance programs, e.g. co-pays, orthodontics or laser eye surgery. Administration will provide a detailed report about possible implementation to the 2001-02 UCFW.

**2001-02 UC Health Care Plans**. Along with the UCFW Task Force, UCFW reviewed possible options for meeting the expected shortfall in the money available for health care premiums.

#### RETIREMENT ISSUES

*Improvements to the UC Retirement Plan.* Several improvements to the UCRP were reviewed carefully by UCFW and ultimately approved by the Board of Regents in January 2001:

- Retirement Age Factors. The Regents approved a change in UCRS age factors endorsed by UCFW. The change increases the maximum age factor to 2.5% at age 60.
- *Ad Hoc COLA*. The Regents also approved a one-time, ad hoc cost-of-living adjustment. The action restored purchasing power to the 85% level, effective 1/1/01, for UC retirees and survivors with retirement dates of 7/1/85 or earlier.

Asset Liability Study. One of the outcomes of the work of the *UCFW* Retirement/Investment Subcommittee was HR&B's agreement to fund an asset liability study by the Regents' actuary, Towers Perrin. The asset liability study will allow The Board of Regents to evaluate the financial implications of possible changes to the

retirement plan, including age factors, equalization of benefits to domestic partners, and the possibility of a 100 percent ad hoc COLA for retirees.

Health Sciences Faculty Retirement Benefit Enhancement. In July 2000 a group of health science faculty and staff, as well as representatives from HR/Benefits and Academic Advancement, met to define the issues and factors that have to be considered in evaluating proposals for improvements to retirement benefits for health science faculty. An independent consultant was retained to conduct a survey of 19 medical schools and four private institutions throughout the United States concerning their retirement benefits. A report to UCFW is anticipated in the fall of 2001.

Partial Retirement and Retirement/Recall Plans. A UCFW workgroup chaired by Professor Susan French developed a proposal for partial retirement and retirement/recall plans. The proposal, which sets forth a basic rationale for such plans, was adopted in concept by the Academic Council in July 2001. The 2001-02 UCFW will work with Administration to develop a more detailed proposal.

### SALARY AND WAGE ISSUES

Faculty Salaries – UC/State Budget. Vice President of Budget, Larry Hershman, kept UCFW closely informed of UC/State budget negotiations. The energy crisis and decreased state revenue combined to create a grim situation in which the Higher Education Partnership Agreement was slashed by \$90M, adversely affecting UC's ability to provide faculty and staff salary increases at the levels initially planned.

Faculty Salary Scale Committee. At the request of the 1999-00 UCFW, the Academic Council established this committee. The Faculty Salary Scale Committee is focusing on two primary issues: (1) the timing and number of steps in the full professor series, and (2) the placement and definition of the so-called barrier step, currently at Professor VI. Professor Robert May, 1999-00 UCFW Chair, attends the Faculty Salary Scale Committee meetings, along with representatives from UCAP, UCPB, the Academic Council, senior administrators from several UC campuses, and Assistant Vice President Ellen Switkes. Early in 2001-02 a final recommendation should go forward for systemwide review by all appropriate bodies, including UCFW.

COLAs: Three-Month Delay from Start of Fiscal Year. UCFW expressed interest in the Faculty Association's proposal to return the start date of COLA increases to July 1. The effective date for COLAs had been shifted from July 1 to October 1 in 1994-95 when the University, using some of the funds from COLA appropriations, repaid faculty merits that were approved but not funded in 1991-92. The Faculty Association requested UCFW to take a leadership role in abolishing the COLA delay, an outcome that would

immediately benefit every UC employee. The 2001-02 UCFW will continue to discuss this proposal.

### REVIEW OF OTHER UNIVERSITYWIDE POLICIES AND ISSUES

Proposed Revised APM-025 - Conflict of Commitment and Outside Activities of Faculty Members. In the fall of 2000, UCFW engaged in considerable deliberations regarding proposed changes to APM-025. UCFW worked closely with Administration in order to revise the proposed language. Although UCFW members continued to have some reservations concerning the proposal, the committee concluded that if the proposed amended language was adopted, the new policy was on balance an improvement over current policy. The changes were adopted and are now in effect.

Proposal to Revise APM-015 -- the Faculty Code of Conduct; Proposed New APM-016, University Policy on Faculty Conduct and the Administration of Discipline. UCFW was concerned that the proposed revisions would provide insufficient protection for faculty against arbitrary and subjective definitions of conduct warranting severe sanction and recommended several changes to the proposed language. UCFW worked with Administration on changes in language that would address those concerns.

Two Proposed Draft Policies regarding University Policy Implementing The Amended California Whistleblower Protection Act. In its consideration of the proposed changes, UCFW was concerned that changes not be overly broad and not take into account the rights of the accused. UCFW expects to review a new draft of the proposal in 2001-02.

**Proposed Business School Salary Scales**. UCFW considered the proposed Business School Salary Scales and concluded that the current proposal ought to be reworked in order to address issues of funding and of preferential treatment.

Revised Academic Personnel Policy 283, Lecturer with Security of Employment Series. UCFW was concerned that the proposed revisions might be a way to begin increasing the number of lecturers, relative to the number of ladder-rank faculty, as an inexpensive means of coping with the enrollment increases UC is expecting in coming years. UCFW recommended against approval of the proposed revisions.

*UCFW Bylaw revision*. UCFW examined its establishing bylaw and proposed that the chair of UCAP be removed as a member of the committee.

# Respectfully submitted:

Judith Gruber, Chair (B)

Renee Binder, Vice Chair (SF)

Katharine Hammond (B)

John B. Oakley (D)

Abel Klein (I)

Susan F. French (LA)

John T. Trumble (R)

Bruce N. Lehmann (SD)

George A. Gregory (SF)

Bruce C. Straits (SB)

Barry McLaughlin (SC)

Sheldon L. Messinger, CUCEA Chair (B)

Julian Feldman, CUCEA Chair-Elect (I)

Daniel J. B. Mitchell, UCRS Board Member (LA)

Stephen Sugarman, UCRS Board Member (B)

Committee Analyst: Jeannene Whalen

# COORDINATING COMMITTEE ON GRADUATE AFFAIRS (CCGA) ANNUAL REPORT 2000-2001

### TO THE ASSEMBLY OF THE ACADEMIC SENATE:

CCGA has two overarching responsibilities: it considers policy issues related to graduate education at the University and it reviews all campus proposals for new graduate programs and schools. The 2000-2001 academic year was a busy one for CCGA in both areas, but it seems to have been one of the busiest ever for program and school review. Spurred on by expanding enrollments, faculty were proposing both programs and schools at rapid rate during the year. At its June meeting, CCGA had 18 program and school proposals on its agenda; during the year, the committee reviewed a total of 41 proposed actions regarding these academic units. A full list of program proposals considered by the committee can be found at the end of this report.

As in the past, policy issues took up about half the committee's meeting time during the year. A perennial issue facing CCGA has been that of increasing the proportion of graduate students at the University, and increasing financial support for those students. The 2000-2001 academic year was notable in that, during it, a high-level University panel was working toward realizing both these goals. UC's Commission on the Growth and Support of Graduate Education — composed of Regents, faculty, administrators and students — met throughout the year to devise strategies for adding some 11,000 UC graduate students in the coming decade, while providing enhanced support for both new and existing students. Both the Chair and Vice Chair of CCGA were members of the Commission. The Commission's sense of what might be possible — at least in the near-term — was somewhat diminished during the course of the year as the state's fiscal woes mounted. At year's end, the Commission had not yet delivered its set of recommendations.

The committee was quite concerned this year with the initiative by the California State University to independently award doctoral degrees, specifically the Ed.D degree. There was consensus on the committee that, if approved by the Legislature and Governor, the Cal State proposal stands to be harmful not only to the University of California, but to public higher education in the state generally. On a statewide level, consideration of this issue was being carried out in the context of a review of California's Master Plan for Higher Education, which delineates the roles of UC, CSU, and the California Community Colleges. CCGA felt that, if approved, the Cal State initiative stands to erode the

specialization among public higher education institutions that has served California so well. The committee was heartened by President Atkinson's decision to publicly oppose the Cal State initiative.

Early in 2001, the President announced a broad set of initiatives intended to be responsive to a perceived need in the state for more graduate-level training in education. These initiatives included the creation of more joint doctoral programs with CSU, an expansion of the existing UC/CSU joint doctoral programs, the creation of a new Institute for Educational Leadership at UC that would study the field of academic preparation in education, and a doubling, over the next decade, of the production of educational doctoral degree recipients at UC and in UC/CSU joint programs. CCGA discussed this ambitious agenda at length with administrators from the Office of the President. One component part of the President's initiatives is the development of a systemwide framework for the establishment of Ed.D. programs at UC's campuses. The President's intention is that students on all eight general campuses eventually will be able to work toward Ed.D. degrees.

One of the agenda items that kept the committee busy this year was a review of proposed professional schools - notably in law (at UCR and UCI) and in management (at UCSD). In line with UC's expanding enrollments, a number of other schools also were proposed during the year. CCGA is one of four Senate committees charged with reviewing such proposals at two stages: early in their development and then later, when they have been shaped into detailed, polished proposals. Because of their complexity, the management and law proposals took up an inordinate amount of committee time during the year. One of the vexing issues the law proposals raised was the matter of how to deal with *competing* proposals for a given kind of professional school. Given the reality of limited resources, CCGA felt it had an obligation to render a judgment on the question: Should the Academic Senate be involved in comparative review of proposals for similar schools? The committee concluded that the Senate should engage (with the administration) in a comparative review of the UCR and UCI law school proposals — a conclusion shared by the Academic Council, which has proposed such a review to the Office of the President.

During the course of the year, the committee also took up the following policy issues:

- The promulgation of systemwide policies regarding postdoctoral scholars
- The authority of campus Graduate Councils over the awarding of graduate fellowships
- The authority of campus Graduate Councils over professional degrees other than those reviewed by outside professional boards

- The degree to which campuses are carrying out systematic review of all of their graduate programs
- The addition of graduate students as members of CCGA, rather than visitors, albeit with votes of the students recorded separately.

The table that follows sets forth graduate program proposals reviewed by CCGA during the 2000-2001 academic year, and the disposition of these proposals as of August 2001. "Approval" of a program did not necessarily mean approval of the program as first submitted to CCGA. In a number of instances, programs were approved only after being modified in accordance with CCGA recommendations.

Program Proposed	Disposition
UCSD, M.A.S. in Management and Healthcare	Approved contingent upon
Organizations	financial aid plan 7/11/00
UCLA, S.J.D. (Doctor of Juridical Science)	In process
UCSC, two tracks in Ph.D. and master's programs:	Approved as interim
Molecular, Cellular and Developmental. Biology (MCD)	arrangement, 10/17/00
and Ecology and Evolutionary Biology. (EEB)	
UCLA, M.A. in East Asian Studies, UCLA	Approved 12/12/00
UCD, International Commercial Law Program	Approved 11/7/00
UCLA, merger, Ph.D. Programs in Dept. of Physiology,	Approved 11/7/00
creating an Interdepartmental Ph.D. Program in	
Molecular, Cellular, and Integrative Physiology	
UCI, M.A. in Teaching	Approved 1/9/01
UCR, M.F.A. in Dance	Approved 1/9/01
UCI, M.S./Ph.D. in Materials Science and Engineering	Approved 3/6/01
UCI, M.A./Ph.D. in Anthropology	Approved 1/9/01
UCD, M.S. in Cell and Developmental Biology	Approved 5/8/01
UCB, Joint Ph.D. in Demography & Sociology	In process
UCSD, M.Ed.	Approved 4/10/01
UCSD, M.A., Ph.D. in Bioinformatics	Approved 7/10/01
UCSD, M.A. and Ph.D. in Art History, Theory, and	Approved 6/12/01
Criticism	
UCR, M.S., Ph.D. Mechanical Engineering	Approved 7/10/01
UCI, M.A., Ph.D. in Sociology	Approved, 4/10/01
UCD, Grad group, M.S., Viticulture and Enology	Approved 4/10/01
UCSF/SFSU, DPTSc in Physical Therapy Science	Approved 5/8/01
UCSF, Ph.D., M.S., Graduate Group in Pharmaceutical	Approved 5/8/01
Sciences and Pharmacogenomics	
UCLA, merger, Depts. Microbiology and Molecular	Approved 5/8/01
Genetics (L&S) and Microbiology and Immunology	
(Medicine) and their B.S., M.S. and Ph.D. programs	
UCR, M.Ed.	Approved 7/10/01
UCD, Grad. Group and M.S. Forensic Science	Approved 7/10/01
UCD, Grad Group, M.S./Ph.D, Biostatistics	Approved 8/30/01
UCLA, M.S. in Biomathematics clinical training	In process

UCLA, M.S./Ph.D. in Neurobiology, renaming,	In process
restructuring	
UCLA, Discontinue M.A. in Dance	Approved 6/12/01
UCB, Ph.D. in Molecular Toxicology	In process
UCI, M.S./Ph.D. Networked Systems	In process
UCR, M.F.A. Creative Writing, Writing for the Arts	In process
UCLA, M.A. in Moving Image Archive Studies	In process
UCI, M.A.S. in Criminology, Law, & Society	In process
UCLA Discontinue Integrated Manufacturing	Approved 7/10/01
Interdepartmental program leading to M.Engr.	

# Respectfully submitted:

Clifford Brunk (LA), Chair
Charles Perrin (SD), Vice Chair
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John Labavitch (D)
Frances Jurnak (I)
Duncan Lindsey (LA)
Thomas Morton (R)
John Pierce (SD)
Nancy Stotts (SF)
Joshua Schimel (SB)
Phokion Kolaitis (SC, fall)
David Belanger (SC, winter/spring)
Jim Dalton (graduate student)
Lee Ritscher (graduate student)

Committee Analysts: Nicola Madzumar Jeannene Whalen David Krogh

#### UNIVERSITY COMMITTEE ON PLANNING AND BUDGET

### **ANNUAL REPORT 1999-2000**

### TO THE ASSEMBLY OF THE ACADEMIC SENATE:

The University Committee on Planning and Budget (UCPB) covered a significant number of important issues during its eleven committee meetings and many subcommittee exercises. Details are provided in meeting minutes, formal advisory statements, and other information distributed at its meetings. This annual report will summarize some of the major issues discussed by UCPB and will provide statements of the advice that UCPB advanced to Academic Council Chair Lawrence Coleman. This report is not intended to cover every item discussed by UCPB but only those where an advisory statement was developed.

This report will be sectioned in accordance with the major topical areas discussed by UCPB: Campus Allocations, UCOL Resolution on Library Funding, Endowment Payout, Joint Committee to Develop a Master Plan for Education, Research Initiatives, School Start-ups, and Reviews of Programs.

### **CAMPUS ALLOCATIONS**

The University Committee on Planning and Budget (UCPB) has been engaged throughout academic year 1999-2000 in the discussion of the allocation of State and General Fund resources to campuses. Discussion process during several meetings has included the following:

- consultation with Vice President for Budget Larry Hershman and others,
- examination of budgetary information and analysis provided by UCOP consultants, and
- assessment of formulaic methodology and the current situation with respect to campus allocations.

Based on discussion and comments, UCPB members concluded that it was necessary and advisable for the Committee to issue a statement regarding allocations to campuses that would engender further systemwide discussion and consideration. A statement was drafted for the meeting of June 6, 2000 and subsequently revised and approved without dissent by the members of UCPB.

One of the crowning strengths of the University of California system is its commitment to fostering the development of each of its constituent campuses into a world-class research university. With the exception of a small number of focused-mission universities (e.g., MIT, Cal Tech), the universities to which our

general campuses compare themselves and with which our campuses compete for faculty and graduate students all have a wide range of strong graduate and professional programs in which they have invested substantial resources. The portfolios of such programs vary significantly from university to university, as they do among UC campuses. But, since at least the 1960s, the UC system has understood that a concerted investment in graduate and professional programs at all its campuses is critical to their maturing. Furthermore, the UC system has understood that graduate and professional programs cost more to develop into first-rate programs than do most undergraduate programs. It was this understanding that led to the adoption in the early 1980s of a "weighted ratio" formula for allocating State resources to the campuses. (There was only some partial use of weighted ratios before then.) Such a formula has demonstrably helped each of our campuses enhance their capacities and reputations as research institutions. It has been a particularly important factor in the dramatic achievements of the developing campuses, who could not have made the striking gains they have over the past two decades without such an "investment" strategy.

For these reasons, UCPB is concerned about the current guidelines for funding allocations to the campuses. The current guidelines handicap the growing campuses (UCD, UCI, UCR, UCSB, UCSC, and UCSD) in their attempts to achieve the laudable status currently held by the two flagship campuses (UCB and UCLA). In particular, the movement to an unweighted allocation formula for marginal growth has drastically curtailed the abilities of each of the developing campuses to grow the graduate student enrollments at a rate that increases the currently low UC graduate/ undergraduate student ratio and to attract the highest quality senior faculty essential to a world-class research institution. The current algorithm discourages those growth campuses from improving their graduate/ undergraduate student ratios--ratios that are now dramatically below those enjoyed by the "comparison eight" institutions--and from hiring new faculty whose salary distribution is comparable to those institutions' as well as to those enjoyed by UCB and UCLA.

There should be common principles for determining the allocations to the campuses. Thereby, each campus will have an equal opportunity for success in the growth and development of its graduate program. We appreciate that this movement to an equal opportunity basis will take several years and should not be done in a manner that results in the decrease of the base funding of any campus. Rather, the increase in State and General funds associated with the projected forty-plus percent increase in enrollments over the coming decade plus perhaps some other budgetary increases should be used as the opportunity to correct the current situation.

The current allocation to the campuses normalized on a student FTE basis has UCB and UCLA spending approximately \$14,900 and \$14,100 in general and state funds per FTE while the other six general campuses spend between \$11,300 and \$12,200 per FTE. These monies do not include health sciences, financial aid, or organized research (OR) monies. They do include general campus I&R, Library, Institutional Support, and Maintenance funds. These numbers were provided by Vice President Hershman whose analysis was based upon expenditures for the 1998-99 year. He believes that his analysis was complete and reasonable. Since he followed a CPEC formula for distribution of Library, Institutional Support, and Maintenance costs across the General Campus, Health Sciences, and Organized Research functions, he notes that several hundred more dollars might be reasonably added to the figures given above for the four Campuses with both General Campus and Health Sciences functions. This amount of correction does not modify our conclusions and concern.

Another description of the substantial differences in General Campus funding is given by the differences in budgeted student FTE to budgeted Faculty FTE ratios. The growth campuses are significantly above the 18.7 average UC value while the flagship campuses are below that value. Of course, the current situation may be well justified by current graduate program sizes. The problem is that, under the current allocation system, any of the growth campuses will have great difficulties in reducing that ratio significantly no matter how dramatic is the growth in graduate enrollments.

The principal historical reason for the gap is that the weighted ratio allocation formula used during the 1980s and early 1990s was applied to each campus's entire base instructional budget, not simply to its allocation for marginal enrollment growth. Thus, the campuses that, in 1980, already had a high proportion of graduate students, received differentially high marginal allocations during the next decade.

The marginal enrollment growth is currently funded at \$12,000 per student FTE. This level of marginal funding is inadequate and particularly handicaps the "growth campuses" as they attempt to increase significantly their fraction of graduate enrollments. This significant growth can only occur if the ratio of growth in the graduate enrollments to undergraduate student enrollment growth is larger than the current UC-wide ratio for graduate/undergraduate enrollments. With the recent removal of weighting factors, the incentive from an economic perspective is thus to remain as strongly an undergraduate institution as possible and not to help the UC system as a whole achieve the situation, articulated as one of its "Tidal Wave II" goals, whereby 18% of the enrollment growth is graduate enrollment growth. Clearly, in a constant dollar sense, the current marginal allocation formula will inhibit graduate enrollment growth at

UC. This can reinforce what many currently view as a two-tier UC system in terms of the level of graduate enrollments. The gap between the two tiers can close modestly if we assume that the growth campuses will be hiring a younger faculty with initially lower salaries on average than faculty at the "flagship" campuses. However, we can still expect a large monetary gap to exist if nothing else is done.

We must seek creative ways to recognize the differential costs in growth of our graduate programs. One method would involve a return to a weighted distribution of funds that recognizes such differential costs. Another possibility is to distribute other funds such as funds for instructional technology, improvement in undergraduate quality, and engineering initiatives in a manner that is based on growth rather than current enrollments.

A simple calculation indicates that the monetary deficiency is very large. Projections for the year 2010 indicate that about two thirds of the total UC enrollment at that time will be at the six growth campuses. Without a change in the allocation process, the funding at the growth campuses--in constant dollars-would not exceed \$12,000 per student FTE. Thereby, those campuses would remain unable to attain a level of graduate enrollments currently present at UCB and UCLA. With about 140,000 students at the six campuses, it would require an additional \$140 million or more in constant dollars to an average funding level that is \$1000 per FTE higher than current levels. This would, over a ten-year period, require an additional \$14 million or more annually in constant dollars. Still, it would not totally remove the funding gap between the two tiers. However, the magnitude of the problem would be reduced.

In summary, some significant revision of the current allocation system is required to assure that we develop a University of California that is uniformly a world-class research university. UCPB looks forward to working with the administration to evaluate options for revisions to accomplish the goals.

# UCOL RESOLUTION ON LIBRARY FUNDING

UCPB received and discussed the 15 February 2000 Resolution on Library Funding from University Committee on Library (UCOL). The Committee expressed its concern about the current state of research facilities, especially libraries, at some of the University's campuses.

UC has the critical obligation to its faculty and students to maintain the essential and appropriate conditions and materials for their research. We thus urged that the UC chancellors take all necessary steps to ensure that the research

infrastructure on the campuses, including physical library facilities, and print and electronic materials, are capable of providing this support.

We further recommended to UCOP and the Chancellors that all general funds given to a campus with designation for a special purpose such as Libraries be reported openly to the campus Academic Senate. Any decisions on the Campus concerning the allocation of those funds should be subject to the process of shared governance. Furthermore, in any proposal for a new school, program, center or institute, there should be a clear indication of the capital and operational budgetary supports for the research facilities and libraries necessary for the new enterprise.

# **ENDOWMENT PAYOUT**

On November 9, 1999 UCPB discussed the endowment payout for next summer with Vice President Bruce Darling and Assistant Vice President Brad Barber. Vice President Larry Hershman was present and contributed to the discussion.

During AY 1998-99 UCPB was very supportive of the change from an endowment payout based on endowment income only to a payout based on total return on the investment. The total return policy is the standard in academia. UCPB was also supportive of the original proposal earlier this year by the Administration and the Regents Treasurer to have a payment rate of 4.75 percent. UCPB was therefore disappointed to learn that the Regents ultimately approved only 4.35 percent for the summer 1999 payout.

We understand that the payout this year was increased over the previous year by an amount substantially larger than inflationary increases. We also expect that the year 2000 payout will grow faster than inflation. UCPB does not find value, however, in comparisons with inflationary growth during this period of adjustment. The objective should be to bring UC swiftly to payout levels comparable to other major research universities and thereby see that the endowment is utilized in accordance with the wishes of the donors to the greatest extent feasible.

UCPB is unanimous in its position that upward movement of the payout rate from the 4.35 percent level should occur with the next payout. The Regents are advised, as a minimal action, to move to the 4.75 percent rate gradually in a two-to four-year period. Certainly UCPB would applaud a Regental decision to move immediately to the 4.75 percent payout rate. The advice for a graduated change should be seen as a compromise rather than as a preference.

In the discussion with Vice Presidents Darling and Hershman, and Assistant Vice President Barber, the potential use of a small portion of the endowment returns for seismic corrections was considered. UCPB is prepared to give strong support for a plan that (1) meets legal standards, (2) addresses all potential funding sources and all UC needs for seismic corrections and (3) relates logically each use of the endowment returns for seismic correction to the campus and mission identified by the donor.

# JOINT COMMITTEE TO DEVELOP A MASTER PLAN FOR EDUCATION

The University Committee on Planning and Budget discussed at some length during its May 9 meeting the questionnaire from the Joint Committee. The decision was made to not respond one-by-one to the eleven questions posed in the questionnaire. That might more appropriately be addressed by other Senate committees. Instead, we wished to inform the Joint Committee about certain principles and facts that are most relevant to a research university. The absence of questions from the Joint Committee addressing these critical matters indicates that UC must work to provide the Joint Committee with certain understandings.

A research university differs from other educational institutions in that it has two major roles: (1) it brings established ideas, information, methodologies, and technologies to new people, namely, the students, and (2) it develops new ideas, information, methodologies and technologies through research. Of course, the second feature makes the research university distinct. Research of all types performed at UC benefits the people of California. In addition to economic impacts and improvements on the quality of life, there is a cultural enrichment. Furthermore, research performed in the university is the basis for training the most highly educated element of our population. Those graduates will continue to make tremendous impacts on the society after their departure from UC.

A large portion of the formal education of these postgraduate students is performed with each professor working with a small group of students. Naturally, the Joint Committee must be made aware of the profound planning and budget issues generated by the character of a research university.

The essence of UC is strongly related to its doctoral programs which allow strong research programs to exist at UC, attract the best faculty, provide qualified teaching assistants for the undergraduate programs, and indirectly create special opportunities for undergraduate independent work.

It is vital for California in its Master Plan to maintain strong doctoral programs at its public institutions. UC with its tradition, faculties, and facilities are best equipped to maintain that strength. Extension of the authority to grant

doctorates to CSU could easily result in a dilution of quality at the doctoral level and in additional financial costs to the state as a result of the loss of economy of scale. Both operating and capital expenditures for a doctoral-granting institution must be higher than for other institutions of higher education; therefore, the loss of economy of scale affects both operating and capital costs.

The recurrent discussion about extending authority to CSU to grant doctorates in "applied" fields (e.g., education and criminal justice) raises concerns about other potential erosions. Many of the doctorates granted by UC are in disciplines that might rightfully be considered as "applied." It is not clear where a logical division between "applied" and "pure" research and doctoral programs can be established. All of the doctoral programs are vital to the economy and the culture of California and they should remain of the highest quality with the greatest return on investment. The retention by UC of the sole authority within public institutions will have those positive effects on quality and cost.

On another issue, UCPB believes that realistic guidelines must be established concerning how UC should impact K-12 education. Failure of the K-12 education system to present quality educational programs to all students has resulted in pressures for UC to assume some responsibility for education at that level. Guidelines should be established for methods by which UC can provide programs to strengthen the K-12 system so that they can handle their own challenges. UC should limit its entry into the education programs for K-12 students.

### RESEARCH INITIATIVE PROPOSALS

UCPB at its April 11, 2000 meeting discussed research initiative proposals with the purpose of identifying and selecting groups of proposals to forward for further consideration.

UCPB reviewed the fifty-four proposals that had been submitted from the ten campuses and several MRUs suggesting research initiatives to be included in the 2001-02 Regents Budget. It was decided to identify promising themes that met the general criteria identified in the November 2, 1999 letter from Vice Provost Robert Shelton to the Vice Chancellors for Research. UCPB did not see merit in a formal evaluation of each proposal. Rather, the reading of the documents provided a useful background to help to find patterns of opportunities.

It was recommended that the topics for research initiatives identified in the 2001-02 Regents' Budget should differ from the topics advanced for the California Institutes for Science and Innovation. It is desirable to have state support extended to areas not addressed by the Science and Innovation Institutes

program; the breadth of supported research-area is a key factor in maintaining the vitality and the impact of the University of California. Furthermore, a commonality of areas between the research initiatives and the Institutes program could likely result in the initiative funding attempt becoming subordinated during the political process to the funding of the Institutes operation. In that case, fewer campuses would benefit from the initiatives.

UCPB found four compelling themes amongst the proposals. In alphabetical order, they are: Environment, Immigration, Infrastructure, and Public Health. These topics have high potentials for academic substance and societal impacts. UCPB defined these thematic categories to be somewhat more inclusive than the construction of categories provided by UCOP.

UCOP is urged to seek state funding for these four research initiatives. We look forward to updates on the progress of these initiatives.

### SCHOOL START-UPS

Proposal to Establish a UCSD School of Pharmacy

UCPB was requested to review a Proposal to Establish a School of Pharmacy at UCSD. A Subcommittee was assigned to write a draft report for consideration by the full committee. UCPB discussed fully the Proposal and the Subcommittee draft report at its February and March meetings. A committee report was forwarded in April. It was suggested that certain clarifications should be made before the Proposal is approved.

A strong argument for a new UC School of Pharmacy appears to be the need for Pharm. D. graduates in new models of managed care, home care, and pharmaceutical industry. The majority of pharmacists in the US hold a B.S. degree and apparently are ill prepared for new modes of pharmacy practice. Pharm. D. graduates will be needed at outpatient sites, nursing home units, outpatient clinic centers, drug information centers that HMO's are sponsoring, and other sites accessible to patients and/or needing input from laboratory measurements. San Diego has the third largest concentration of biotechnology firms in the United States, including some prominent pharmaceutical companies. Pharmacists serve in these companies as clinical study coordinators in drug development and shepherding approval from the FDA. With the small sizes of the proposed early classes, it is expected that a large portion of UCSD graduates would be employed in local industry.

The normal incremental State funding associated with new students, currently about \$8600 per student, would not be sufficient to cover faculty salaries and

operating funds. Additional operating funds are requested. These would come from a \$2.4M increment to the State support for the UCSD campus in addition to professional, registration, and educational fee income. The plan also envisions a 44,000 asf state-funded building for instruction and research although existing space is deemed adequate to get the program up and running. The existing clinical teaching facilities in the San Diego area are apparently adequate to meet the needs of the program. The library needs are not detailed but the Biomedical Library already has core of pharmacy-related holdings as a result of the existing clerkship and residency programs that are part of the joint endeavor in clinical pharmacy education with UCSF dating back to 1974.

The funding request for an 8:1 student/faculty ratio seems high. It is our understanding that the student/faculty ratio for the UCSF Pharm. D. program is about 11:1. Based on a response from UCSD representative Ellen Comisso to our initial report, the student/faculty ratio would eventually be brought in line with that at UCSF. However, she also stated that it will be necessary in the short term to have a lower ratio in order to build an excellent program and accommodate students in the program prior to the completion of the proposed new building in 2005. Those proposing the new program believe a School of Pharmacy faculty of at least 21 is need to secure accreditation. UCPB notes that it will be necessary for UCOP to cover some start-up deficits associated with a temporary ratio less than 11:1 until some size of faculty and size of student body are achieved. We understand that this is common practice for the start-up of a professional school. According to the proposal, much of the teaching will not be done by the School of Pharmacy faculty. Table I shows that 60 of the 190 total units in the curriculum (and 60 of 139 core units) are existing courses taught by faculty members in the Department of Chemistry and Biochemistry and in the School of Medicine. It is not clear whether the addition of 30 students per year will result in increased costs to those units or how such costs would be covered. It would seem appropriate that some of the requested faculty FTE be directed toward those units in order to provide support for the teaching they are doing in the same Pharm.D. program.

In attempting to assess the resource implications of the proposed school, we were also concerned by the conflicting statements regarding the intended size of the program. Although the proposal frequently refers to the initial steady state of 30 entering Pharm. D. students per year, in a few places it mentions a possible expansion to 60-80 entering students per year following the initial steady state.

Proposal to Establish a UCR School of Law

UCPB was requested to review the "Proposal for a School of Law at UC Riverside." Following a preliminary discussion, a subcommittee was assigned to

write a draft report for consideration by the full committee. UCPB discussed fully the Proposal and the Subcommittee draft report at its February, March and April meetings. After the April meeting, some minor revision was made to the Subcommittee Report and UCPB approved this report. In addition, a minority opinion report was submitted by one member of the Committee following the April meeting.

The proposal to establish a law school at UCR presents a strong rationale for proceeding with the school, but also raises a number of questions in our minds. The prime advantages a new law school at UCR offers are (a) the strong community support for the project, which includes both the county's willingness to transfer its law library to UCR and promises of extramural donations from private sources; (b) the ability to accommodate the new school within the existing UC funding formula, such that increased enrollments at the graduate level will simply be reduced by the number of students accepted into the proposed professional school; (c) the relative concentration of UC and UC-calibre law schools in northern California; (d) the opportunities provided by the Riverside Justice Center for internships and other outreach activities.

Our questions centered on several aspects of the proposal. First, we examined the needs such a school would serve. Second, we examined its proposed budget. Finally, we addressed the research program the school will pursue.

It does not seem possible to justify the establishment of a new law school at UCR on the basis of a currently perceived or foreseen need for more first-class lawyers in San-Bernardino-Riverside counties or even in California, without rather extreme measures to restrict geographically both the pool of applicants and the jobs sought by graduates. Restricting the kinds of law graduates who are prepared to practice is also not compatible with a first-class training. Idealism can only be practiced on the basis of a full range of choices.

There thus remain three forms of justification. The first is to demonstrate sufficient immobility in the pool of prospective applicants to a state-supported law school in Southern California, as a whole, to provide the required number of enrollees at another southern UC law school, period. The second is to show that a law school on the UCR campus would enrich the campus's intellectual life, as a whole, more effectively and at least as economically as any alternative investment of resources. To be convincing in this area, it would be necessary to show a more careful and committed consideration of the location of the school in terms of the practice of law informed by intellectual, ethical and social enquiry (and these enquiries informed by study of law) rather than in those of a training in law driven by the litigation of financial and political advantage. This is distinct from differentiating a curriculum in terms of clinical versus theoretical

classes. The third is to show that, in terms of both resources and practicable programming, UCR's other intellectual and demographic strengths can provide a law education that not only would be as good as that available anywhere else, but also different - and that this difference would make it attractive across California, not just locally. It is not, however, reasonable to project the viability of a whole school on specialties such as family or environmental law, because their viability as idealistic careers is extremely limited. A professional school must first stand up in a court of the economy. Adequate consideration of the possibilities for a law school at UCR can only be made once a permanent site for the school is determined, a more detailed budget prepared, and a more elaborate research plan elucidated. Hence, while we by no means wished to preclude the establishment of a Law School at UCR, we urged the Campus to revise its proposal and to address these questions and considerations raised by UCPB.

UCPB was asked to review a letter dated 5 July 2000 from UCR Vice Chancellor David Warren to Provost and Senior Vice President C. Judson King concerning the law school proposal. UCPB was disappointed that this 24-page document was not a revised proposal, consistent with the processes outlined in the Compendium, and that it did not serve to strengthen the proposal submitted last Fall. The concerns which UCPB had previously expressed invited the Riverside campus to step back from the details in their proposal and to lay out a plan for developing a world-class national law school that would bring distinction to their campus and great credit to the University. We have concluded that we have not yet seen a proposal that is sufficiently strong to warrant a positive response from UCPB.

# New School Start-up Monies

UCPB regards the start-up of new schools as a critical component of our growth strategy over the coming decade. Everything reasonable must be done to ensure that these schools are started in a proper and adequate manner to ensure the highest probability that a world-class educational and research program comparable with the best in existence at UC will result. Among other issues, this requires that adequate funds for recruitment and set-up of outstanding founding faculty are made available.

Consistent with this attitude, we made two requests in a 27 July 2000 letter to Academic Council Chair Coleman. Firstly, UCOP should fund the start-ups at a level necessary to yield a world-class educational and research program. The needs to achieve that quality level quickly, rather than the precedents, should determine the funding levels here. We do see a connection here with our recent advisory statement concerning underfunding of the growth in graduate enrollments. Secondly, we do wish to be consulted on the particular start-up

funding decision for each new school, beginning with the UCSD School of Pharmacy.

#### **REVIEWS OF PROGRAMS**

Five-Year Review of the UC Systemwide Biotechnology Research and Education Program (BREP)

UCPB reviewed the Quinquennial Review of UC Systemwide Biotechnology Research and Education Program (BREP). A Subcommittee was formed to prepare a draft document that was discussed and approved by the full Committee.

UCPB reviewed the findings of the Five-Year Review Committee and was, in general, in support of the review's conclusions and recommendations. The BREP appears to have been successful in training students. Most of the program's funds go directly to student support with smaller amounts going to small grants for conferences, symposia, workshops, and outreach.

The review committee offered several recommendations for changes. They found that the Director has been exceptionally effective but expressed a concern that her recent appointment as Director of the UC Industry Collaborative Program leaves her seriously overcommitted. They recommended that the workload be resolved by developing a permanent, presumably separate, administrative structure for the UC Industry Collaborative Program. In the interest of providing effective long-term administration of both programs, UCPB supported this recommendation.

The review committee also expressed concern over the lack of rotation of members of the BREP Executive Committee and recommended that a systematic rotation be established. We urged a detailed plan for the rotation of committee membership be created. The review committee also recommended that the BREP Advisory Committee be revitalized and that consideration be given to consolidating the advisory committees of BREP and BioSTAR. If the long-term plan is to merge BREP and BioSTAR, UCPB strongly supports this action.

The major recommendation of the Report deals with budget. The BREP budget has remained at \$1.5 million since its inception in 1985. Because most of this goes directly to student support, it has resulted in a significant reduction in the number of students the program can support. During those years, the importance of biotechnology as a component of the UC research effort and as a component of the California economy has increased. The Review Committee recommended that the University develop both short-term and long-term budget

strategies for BREP. The Review Committee made no specific recommendations regarding the budget. UCPB believes that a significant augmentation of the BREP budget is justified and that the legislature should be asked to increase funding for this program which they created some 15 years ago.

Workgroup on the Division of Agriculture and Natural Resources (DANR) Final Report

UCPB received the Report of the DANR Work Group in January and charged a Subcommittee with reviewing the Report and drafting a review document for Committee approval. At its February and March meetings the full Committee discussed the DANR Work Group Report.

The workgroup identified a number of academic issues. First and foremost, despite the fact that the annual DANR budget is on the order of \$250 million—comparable to a smaller campus or national laboratory, the workgroup concluded that DANR operates without regular consultation with the Universitywide Academic Senate of the University. The lack of consultation isolates DANR and impedes its ability to develop meaningful alliances with the broader research community of the University. It also makes it difficult to design and implement equitable policies for both AES and non-AES personnel. Perhaps most importantly, it fails to provide for routine Academic Senate-based evaluations of research programs, such as those mandated for MRUs.

Funding for AES organized research is essentially limited to faculty in five schools and colleges at three campuses that are part of the AES. Faculty outside these schools and colleges doing work on agricultural and natural research topics do not have easy access to DANR support. This clearly limits the ability of DANR to tap into a broader pool of research talent, and it thwarts effective merit-based competition for research funding. The lack of University-wide participation in planning and resource allocation has led to what the workgroup refers to as arbitrary decisions on the use of AES OR funds, including faculty support.

In setting research priorities, the workgroup concluded that DANR should consult with the Academic Senate, and such consultation should go beyond AES members—it should actively engage the full Senate.

Academic appointments, personnel reviews and promotions should be rationalized to achieve greater consistency between AES and non-AES faculty and staff appointments. Furthermore, the workgroup suggested reclassifying Specialist positions into either AES faculty or Advisor appointments.

The Workgroup developed 12 specific recommendations. We agreed with all of the recommendations, finding them to be useful in building a closer and more collegial relationship between the Academic Senate and DANR. In the long run, if the recommendations are implemented, the University will have a more robust program on agriculture and natural resources.

### Health Sciences Education Committee Report

UCPB received the Reports of the Health Sciences Education Committee (HSEC) in January and charged a Subcommittee with reviewing the Report and drafting a review document for Committee approval. At its February and March meetings the full Committee discussed the HSEC Reports.

The Health Sciences Education Committee (HSEC) was established in 1996 at the request of the University Committee on Educational Policy (UCEP) and reported on the activities of this committee over two academic years (1997-98 and 1998-99) and offered a series of recommendations.

While recognizing the very high quality of the various UC health sciences enterprises and the extraordinary efforts of faculty, the Committee identified a number of important issues that currently present problems and are likely to become even more important in the future.

Perhaps the major theme of the report is the beleaguered state of clinical teaching - to various degrees perceived, real and predicted to worsen. While clinical teaching is formally funded by 19900 funds and FTE allocation, a great deal of the day-to-day teaching activity is carried out by individuals unsupported by these funds. In the past this seemed to work fairly well because funding from clinical or other revenues was adequate to cover this time, or at least clinicians felt that they could afford to donate this time. However, recently a number of forces have converged to strain this traditional system. Important among these is the need for clinicians to be 'more productive' in their clinical, income-bearing activities. Commitment to teaching now often means directly sacrificing revenue, and the demands of practice organizations preclude spending the amount of time needed to teach satisfactorily. Current compliance regulations also increase the need, and hence the time spent, in documenting details of clinical encounters, similarly reducing the time available for teaching. Underlying these changes is the rapidly evolving economics and regulations of health care and erosion of government and other support programs. Faculty also perceive that teaching is not rewarded in promotion deliberations. While this issue is not new, its importance seems to have magnified more recently.

To begin to deal with these problems in a more cohesive manner, the HSEC has proposed a number of recommendations.

Because of the unique character and problems of clinical education in the health sciences, these issues do warrant specialized consideration that separates them from those of other types of teaching activities (e.g., undergraduate and graduate studies in the non-clinical fields). The HSEC recommended the establishment of a UC Systemwide Institute for Health Sciences Education. This is a suggestion that deserves careful consideration, and a more detailed proposal outlining the scope, activities and funding of such an institute needs to be developed.

Indeed, either for a defined period of several years or perhaps as a standing group, this Committee or a successor might be founded to function as a Senate advisory and consultation committee to the Vice President of Health Affairs and to the new Institute. This Committee would then work closely with the Vice President for Health Affairs and report to the Academic Council or perhaps one of its major Committees.

In summary, the HSEC has worked diligently and identified a number of pressing issues in health sciences education. Their work largely sets the stage for collecting more concrete and factual information and for beginning the process of addressing these pressing issues facing all of the health sciences campuses and the clinical disciplines. Their efforts should not be wasted but need to be pursued through future actions. We recommend that this be done in concert with the Office of the Vice President for Health Affairs, and that the HSEC be perpetuated in some form as an Academic Senate-based advisory committee to the Vice President and that this committee might help deliberate further on the issue and potential form of an Institute for Health Sciences Education and other matters related to teaching and academic programs in the health sciences.

# Closing Remarks

UCPB is pleased to have contributed to the oversight of the administration of the UC system. We are thankful to many officers and staff from the Office of the President for their helpful consultations. We also thank Louisa Tapley-Van Pelt and other Academic Senate staff for their support.

# Respectfully submitted,

William A. Sirignano, Chair (1999-2000) (I)
Gayle Binion, Vice Chair (SB)
David Dowall (B)
Alan Jackman (D)
James Earthman (I)
Marvin Alkin (LA)
Bernd Magnus (R)
Ellen Comisso (SD)
Richard Price (SF)

Stephen Humphreys (SB)

John Hay (SC)

Committee Analyst: Louisa Tapley-Van Pelt

# UNIVERSITY COMMITTEE ON PLANNING & BUDGET ANNUAL REPORT 2000-2001

#### TO THE ASSEMBLY OF THE ACADEMIC SENATE:

The University Committee on Planning and Budget met eleven times during the 2000-2001 academic year. The major issues considered and actions taken by the committee in the course of the year's session are herein noted.

**Budget**. The committee met regularly with UCOP consultants on budget and finance issues, keeping updated on the state budget process and receiving economic reports and forecasts. Of primary concern was the impact of the economic downturn on UC's budget and ways to recoup the terms of the partnership agreement with state government. UCPB also tracked the legislature's interest in changes in eligibility criteria, DAP and ELC, admissions initiatives, and the correlative impact of their interest on UC planning and budgetary concerns.

Endowment Spending. Since the adoption of the current expenditure policy, UCPB has offered annual recommendations on the pay out rate of the General Endowment Pool. In its October meeting UCPB reviewed endowment expenditures, and added its support to the efforts of the Senate to raise the rate 10 base points for this year. UCPB has in the past urged raising the rate in one move to the level of 4.75, but agreed with a 10 base point raise of endowment expenditure as a step towards achieving a desired rate of 4.75 as soon as possible.

State Supported Summer Instruction. UCPB considered and offered recommendations on questions of funding, faculty, fees, and enrollment growth related to the planning and implementation of state supported summer instruction. Based on a subcommittee's report, UCPB supported uniform fees with some initial flexibility for nonresident fees, and recommended improved information and outreach to students on all aspects of summer instruction. The committee monitored the planning and inauguration of the 2001 terms at UC Berkeley, UCLA and UC Santa Barbara. It also made recommendations on funding strategies and on gathering and assessing outcome information from those campuses, which can be used in the 2002 and possible 2003 launches at other campuses.

**Enrollment.** UCPB regularly monitored enrollment growth, mindful of both graduate and undergraduate issues and goals. This is a significant, at-hand

planning issue, about which UCPB will maintain a rigorous dialogue, most immediately in connection with state supported summer instruction and graduate enrollment and recruitment. The committee was kept apprised of ongoing discussion on enrollment issues in other systemwide bodies.

#### **Academic Initiatives**

Global Film School -- As part of a broad Senate review, UCPB studied the UCLA Global Film School proposal in subcommittee and full committee. Based on several strong concerns, UCPB did not support the proposal. In particular, the committee saw the terms of the proposal as ceding too much control over revenue, quality, and reputation to the business partners of the plan, while UC would be lending the UC name to the venture. The UCPB recommendation also noted that a certificate program is a gray area that may not clearly be subject to Senate oversight.

Master Plan Review -- In response to a report on the current four year UCOP review of the master plan for education, the committee discussed long term budgetary implications and challenges to UC's position as the primary state institution for research and doctoral programs. Related UC issues were: CSU's proposal for an Ed.D.; professional training the possibility of expanding the range of UC graduate programs; joint doctoral programs; and the overall process of redefining differences between UC and CSU.

*CAL ISI* -- The committee forwarded a recommendation for continued funding for California Institutes for Science and Innovation.

#### **Research Related Activities and Reviews**

Multi-campus Research Units -- UCPB participated in reviews, was regularly updated on the funding and review status of existing MRUs, and was apprised of research on the history of MRU funding and the development of a funding database by a joint workgroup. Members advised on improving budget strategies for MRUs, and on the review process. General recommendations from the committee were that MRUs more aggressively seek extramural funding, institute more interaction with other MRUs, and develop better use of electronic media as a way to bring content and site into competitive re-evaluation. UCPB participated in the following MRU review processes:

- Comparative Fifteen-year reviews of Toxic Substances Research and Teaching program (TSR&TP), University of California Energy Institute (UCEI), and the Cancer Research Coordinating Committee (CRCC).
- Quinquennial Review of the California Space Institute.
- Site selection for UC ACCORD.
- Proposals for branches of the Institute of Geophysics and Planetary Physics (IGPP) at UCI and at UCB.

The committee also received reports on funding for the following Multi-campus Research Programs: UC Institute of Labor and Employment (ILE); UC Natural Reserve System; Coastal and Environmental Quality Initiative.

Research Initiatives -- UCPB reviewed and prioritized proposals for research initiatives to be included in the 2002 –2003 budget. The committee submitted its recommendations and rationales to the Vice Provost of Research, endorsing continued funding for Invasive Species Research; Phase II Environment and Energy Initiative; and Graduate Student Support in Engineering, Computer Sciences and related disciplines. The committee also sent the following additional initiatives forward to the subcommittee on Research Initiatives: CIRSI; SAFER Cal; Social Inequality/ Social Development in California; Cal COOS; and Women's Health.

### Proposals for New Schools and Programs.

UCR School of Law and UCI School of Law -- Although these proposals were reviewed separately, their proximity to each other both in time of submission and geographic location, led to obvious connections and questions. UCPB felt that the administration should take on the fundamental role of determining the need for another UC law school, and should weigh the advisability of these proposals in terms of how they would affect the quality of existing schools and their budgetary impacts on the campuses proposing them. Regarding the UCI proposal, UCPB recommended a national rather than local perspective on student recruitment, and expressed concerns about structure and faculty coverage for an interdisciplinary curriculum, and faculty-student ratio. Similarly, in regard to the UCR proposal, excessive "localism" was seen as a concern, as well as the initial plan to place the law school away from the campus. UCPB's concerns about each proposal were satisfactorily met via revisions, and each plan garnered the support of the Committee.

UCSD School of Management -- The committee made initial recommendations on costs of ancillary operations and students concerns. Later in the year, the committee heard a report from faculty at UCI on the proposed school's potential negative impact on UCI's Graduate School of Management. UCPB has recommended that the Senate take these concerns of competition with both UCLA and UCI under advisement, and that the UCSD proposal be revised to specifically address the similarities between UCI's GSM and UCSD's proposed program to mitigate possible problems. Aside from these concerns about impacts on other UC Management Schools, the proposal was strongly supported by UCPB.

UCPB engaged in initial discussion of the following Preliminary Proposals in Five-Year Perspectives:

UCD Graduate School of the Environment
UCI School of Design
UCI School of Information and Computer Science
UCI School of Public Health
UCSF School of Advanced Health Studies
UCD School of Education
UCSD School of Pharmacology (change of name only)

#### **Library Report**

California Digital Library -- The mission of the CDL is to develop a shared library content among the campuses through purchase and creation. UCPB considered these areas of concern: the structure of funding for the CDL; the determination of campus contributions; licensing; ownership; reading and archiving rights; content; and the challenges of sustainability and costs. UCPB appointed a committee member to be on the task force for exploring sustainable sources of income for the CDL, and will continue its oversight of this significant and developing project.

General library issues – In response to concern about the proper delivery of funds for libraries, UCPB requested a report from all campuses on library-allocated funds. Additionally, the committee was apprised of library storage issues, improvement plans, cataloging changes, and changes in database management and integration.

Interaction with Campus Committees. The committee heard divisional concerns focusing on growth, resources, and capital projects needed to meet space demands. UCPB considered how the systemwide Senate could be more helpful to the campuses in the areas of capital investment, the balance of private and state funds, and how UCPB might affect allocations across campuses. Members discussed the need for models of shared governance on budgetary and planning matters; in a related action, the committee recommended improving information sharing on budget and expenditures between campus CPBs and UCPB.

**Faculty Issues.** The committee reviewed a number of issues relating to faculty activities, compensation, and welfare. Based on a subcommittee report, UCPB generally approved proposed changes to AP 025 (Conflict of commitment and Outside Interest Activities of Faculty Members). Also considered in this year's session were: UCFW's proposed Principles on Parking; faculty participation rates in and compensation for summer session instruction; half-time and part time

appointments; faculty recruitment and retention; phased retirement; and overload pay issues. The committee will be completing its review and revision of University Copyright Policy in the coming year.

**Proposed Business School Salary Scales.** The Deans of the UC business schools submitted a proposal to raise their pay scale, which met with a divided response among the Senate members. As part of a broadened Senate review, UCPB considered the proposal and responses to it, and offered its recommendations that a revised proposal answer concerns about the magnitude of raises, the role of CAPs, and demonstration of an equitable transition between the old scale and the new. UCPB will continue to advise on this issue in the coming year at the request of the Council.

**Liaison Activities**. In addition to the Chair's service on Academic Council, UCPB is represented via the Chair, Vice Chair, or volunteer members on a wide variety of committees and task forces, including the UC Merced Task Force, the Council on Research, the Executive Budget Committee, and the Academic Planning Council. These liaisons allowed the Committee to stay apprised of and be involved in the decision making of these bodies.

**Review of UCPB Bylaws.** UCPB reviewed the Committee's bylaws and recommended changes in the language making it consistent with the charge of the committee, changing the term of service from three to two years, and structuring a more fluid rotation of members representing the campus committees.

Acknowledgements. The members of UCPB would like to thank the following UCOP consultants for their work, support, and insight over the past year: Vice President, Budget, Larry Hershman; Assistant Vice President, Planning and Analysis, Sandra Smith; Multicampus Research Director, Carol McClain; and Assistant Vice President, Budget and Fiscal Planning, Jerry Kissler. The members of the Committee would also like extend their heartfelt thanks to the Senate Analysts who provided exceptional and generous support to the Committee and pinch hit on short notice: Louisa Tapley-Van Pelt, Betty Marton, Jeannene Whalen, and Brenda Foust; and to the Executive Director, Maria Bertero-Barcelo, for keeping us going.

Respectfully submitted: Gayle Binion, Chair Alan Jackman (D), Vice Chair Richard Price (SF) Theodore Groves (SD)

Joel Michaelsen (SB)
Bernd Magnus (R)
Richard Goodman (LA)
Stephen Mahin (B)
James Earthman (I)
John Hay (SC)
Peter Young (UCORP)
Robert Flocchini (D)
Chand Viswanathan, Academic Council Vice Chair

Committee Analysts: Louisa Tapley-Van Pelt Betty Marton Jeannene Whalen Brenda Foust

# UNIVERSITY COMMITTEE ON PREPARATORY EDUCATION ANNUAL REPORT, 2000-2001

#### TO THE ASSEMBLY OF THE ACADEMIC SENATE:

The University Committee on Preparatory Education (UCOPE) met twice in full committee in 2000-2001, and conducted numerous discussions by e-mail. In addition to its regular task of selecting the prompt passage and setting the scoring standard for the UC-wide Subject A Examination, the Committee placed its greatest focus on a continuation of its assessment of the examination itself that was begun last year. The report summarizing the results of that review has now been completed and is attached here. We have also continued to work with the Office of the President in further development of the Diagnostic Writing Service; and we laid important groundwork for a careful study of campus programs in English as a Second Language (ESL).

I. Assessment of the Subject A Examination (Subcommittee consisting of Calvin Moore, UCB; and Jane Stevens, UCSD, chairman)

The Subcommittee gathered its findings into a series of preliminary reports, and with the extensive advice of other Committee members formulated a final Committee report, which is attached here (see Attachment 1). UCOPE concluded that the Subject A Examination performs a testing function for the UC Subject A requirement that is not provided by any other available test, and thus remains an essential tool for placing enrolled students in campus writing programs; a small sample of UC faculty members confirmed, moreover, that the Exam does indeed measure skills expected by faculty of their incoming students. We also confirmed the appropriateness of the scores on the SAT IIW and AP English Language and Literature exams by which the requirement could be judged to have been met, although reservations remain regarding the required AP score. Variability in the passing rate, however, remained a persistent concern. We concluded that this variability was caused not by reader inconsistencies but largely by the particularities of individual Exams; we therefore drew up a set of Specifications for the Examination which we hope and expect will significantly increase its consistency from year to year.

# II. Diagnostic Writing Service (DWS)

The Committee continued its oversight of the UC portions of the DWS, an online service for high school students and teachers sponsored jointly by CSU and the UC Office of the President that offers university applicants the opportunity better to prepare for the UC Subject A Examination and the CSU English Composition Test, in part by enhancing their teachers' understanding of the kind of writing requirement that their students will encounter when

they enroll at colleges and universities. For UC, furthermore, the DWS represents a major outreach tool for enriching high school literacy. The UCOPE Subcommittee on the DWS (Wendell Potter, UCD, chairman, with Richard Levin, UCD, and Parama Roy, UCR) focused their efforts on the continuing development of the Teacher to Teacher website, which is being designed to provide a wide variety of curriculum materials and teaching resources for high school teachers of writing. A new Interim Editor, Melinda Erickson (Lecturer, College Writing, UCB), has taken on responsibility for the close supervision of materials for the site, which are being developed by the California Writing Project; it is anticipated that in the future an editorial board will take over editing the site text. In 2000-01 the DWS was utilized by 35 high schools (of the 90 to which it was made available), with three (increased over last year's two) windows of time (9 October to 6 November; 8 January to 5 February; 2 April to 23 April) during which 3,645 student Subject A Exam essays were received and given scores and detailed comments from Subject A readers. Although initial budget plans called for significantly increased expenditures for the DWS for 2001-02, which would enable expansion of the Service, late spring budget crises have apparently eliminated that increase.

# III. English as a Second Language (ESL)

Although the greater part of Committee attention was necessarily directed to the completion of the report on the Subject A Examination, important initial work was accomplished on laying out the challenges that confront the Committee as it works with its ESL Subcommittee to establish a firm base of information identifying incoming students whose first language is not English and establishing consistent programs to serve their needs. While we believe it should be possible to enable, and perhaps mandate, campuses to identify these students upon entrance, either as freshmen or as transfer students, UCOPE and the ESL Subcommittee are hampered in their efforts to standardize such identification by a dearth of uniform information across campuses about their numbers and the ways in which they are now receiving appropriate instruction. Incoming freshmen with a significant level of English writing difficulty are identified in the Subject A Exam scoring with an "E" designation, identifying the individual as potentially needing ESL instruction; but most agree that this Exam does not catch all students with important English-language needs, and not all campuses augment the Exam score with other information from the application. Moreover, most campuses make no systematic attempt to identify possible ESL needs for new transfer students. In a major undertaking the ESL Subcommittee, at the request of UCOPE, prepared a tabulated survey of ESL programs at individual campuses, including information such as the departmental or administrative alignment, the number and status of personnel carrying out the teaching, and the number of students enrolled in courses. Since the Committee had insufficient time at

its spring meeting to discuss this extensive and detailed report, which reflects both the great variety of campus programs and the program gaps on some campuses that prevent a direct comparison of campus courses and support, it will be taken up by UCOPE in the coming year. The biggest challenge facing the Committee is perhaps that of achieving wide recognition of ESL programs and establishing their critical role in the years to come. (The lack of institutional recognition currently afforded ESL instruction by most divisions of UC, explicitly expressed in the non-Senate status of most ESL instructors, is also reflected, for instance, in the fact that ESL programs have rarely been given the systematic review that is carried out on all "regular" academic programs.) As part of its survey of campus programs, the ESL Subcommittee also drew up a set of recommendations regarding campus programs in English as a Second Language, endorsed in principle by UCOPE and appended here as Attachment 3, to serve the Committee as goals for its future initiatives.

#### IV. Proposal to revise UCOPE bylaws

Our efforts to understand and address the problems of undergraduates identified as "ESL" students have made it clear that UCOPE needs the expertise within its membership of an active ESL professional who can provide a close working relationship with the ESL Subcommittee. Although the Subcommittee has accomplished valuable work for the Committee, and a UCOPE member (Parama Roy, UCR) serves as liaison between it and UCOPE, the challenges of the ESL programs require that a member of the ESL Subcommittee have a full voice in our discussions and actions. The Committee has thus requested a change to its bylaws, providing that a representative of the ESL Subcommittee (who will be a member of the Faculty Senate) be appointed as a regular committee member. It has also become clear that especially in light of continuing changes in admissions procedures, many designed to increase the diversity of the UC student body, the task of UCOPE has been substantially expanded. The Committee has thus proposed a second change to its bylaws, calling for the regular appointment of a Vice Chair drawn from the Committee to aid the Chair and provide improved continuity in the Committee's activities (see Attachment 3).

Respectfully submitted,

Jane R. Stevens, Chairman 2000-2001 (UCSD) Calvin C. Moore (UCB) Richard Levin (UCD) Myron Simon (UCI) Lyle Bachman (UCLA)

Parama Roy (UCR)
Richard Herz (UCSD)
Nancy Byl (UCSF)
Michael Brown (UCSB)
Donna Hunter (UCSC)
BOARS Chair Dorothy Perry, Ex Officio (UCSF)

Committee Analyst: Louisa Tapley-Van Pelt

#### **ATTACHMENTS:**

- 1. UCOPE Report on the Subject A Examination (Executive Summary)
- 2. ESL Subcommittee Recommendations regarding English as a Second Language programs on UC campuses
- 3. Proposal to revise UCOPE bylaws

# UCOPE Annual Report 2000-2001 ATTACHMENT 1. Report on the Subject A Examination

**Executive Summary** 

The Subject A requirement, instituted in essentially its present form in 1922 but with origins going back to the nineteenth century, continues to reflect a central concern of University of California faculty with student litereracy. In the spring of 1999 a four-member subcommittee of UCOPE conducted preliminary investigations of the system-wide Subject A Examination that since 1987 has been the principal tool for measuring the adequacy of student reading and writing. As a result of that investigation, the full committee determined that an assessment of the system-wide Subject A Examination was both appropriate and necessary, since it had been administered for over a decade without systematic review. A subcommittee was therefore formed in the fall of 1999 to determine what questions needed to be addressed regarding the Examination, to devise procedures by which they might best be answered, and to reach those answers in a timely manner. The following questions were formulated:

- 1. Are there other available reading and writing tests (such as the SAT IIW) that could be substituted for the UC Subject A Examination, thus eliminating it altogether?
- 2. Since the Subject A requirement can already be met by achieving certain scores on other tests available to UC entering freshmen, and in the light of a common desire to reduce the number of students who must take the Subject A Examination, should those scores be lowered?
- 3. Is the Subject A Examination a reliable test of reading and writing ability?

4. Is the Subject A Examination a valid measure of the level of reading and writing competence expected by UC faculty of incoming freshmen?

After the full committee agreed that no other available exam offered a comparable testing of reading combined with responsive writing of the sort expected of freshmen by UC faculty, the subcommittee focused on Questions 2-4. It was decided that any student who meets the Subject A requirement should be judged to have an 85% chance of passing the Subject A Exam, the only available test of the skills required by UC faculty. With the help of analysts in the UC Office of the President, who provided data on the relationships between passing scores on the Subject A Exam and scores on the SAT IIW and the AP English Language and Literature exams, we determined what scores on those exams would predict an 85% passing rate on the Subject A Exam. We thereby confirmed that the score now required on the SAT IIW exam to meet the Subject A requirement is the correct one. With regard to the AP exam, we believe that the present cutoff score of 3 is actually too low to predict the 85% passing rate. Because UC allows college credit for this score, we include no recommendation for an adjustment at present, but point out that Subject A is directed at particular skills not necessarily synonymous with simple collegelevel credit, and urge that this question be reconsidered in the future. The Golden State examination is still too new to provide meaningful data; we will revisit that exam in two years in the hope that more students will have taken it. Our answer to Question 2, then, is that reducing the number of students who must take the Subject A Examination is not a viable option at this time.

Question 3 required an analysis of passing rates over the history of the Exam. These passing rates showed troubling irregularities, most extremely in 1989 and 1995. We addressed this finding in two ways. First, a small group of expert readers with substantial Subject A Exam experience met for two days to do a blind re-reading of 273 exams that had been scored in the original reading by one reader as pass and another as fail, and had been finally judged by a third reader. In the blind re-reading that final score was confirmed in 88% of the cases, a rate that we believe is as high as can realistically be achieved in a test of this kind, thereby eliminating reader unreliability as a source of remediable exam unreliability. Second, George Gadda, Chief Reader of the Subject A Exam Committee, worked with other writing experts to develop a set of permanent specifications, to be used both by the Subject A Exam Committee and by UCOPE, for determining the makeup of the Exam's prompt essay and questions. After three years the committee will review these specifications, in conjunction with the Exam score distributions during the years of their use, and consider possible modifications.

Question 4 is the most difficult to answer in objective terms. Although UCOPE provides the Subject A Chief Reader with score calibrations for the May Exam administration, not all members of the committee have extensive experience with student writing, and only a small number can be expected to have dealt with freshman papers in their own teaching. As a sort of spot-check, too small in its

sample to provide anything like data, but far more rigorous than simple anecdotal evidence, eight UC faculty members, from campuses at Berkeley, Riverside, and San Diego, read six exams that had received scores from 2 to 5 (from a range of 1 to 6), and judged their acceptability for their own freshman courses. As in the exam rereading by writing instructors, there was some disagreement both among the faculty readers and between them and the assigned scores just at the pass/fail border; but these UC faculty members impressively confirmed the premise of the Subject A Exam, that it be a test of the skills of reading and writing expected by UC faculty of their beginning students.

In conclusion, while the committee believes that the Subject A Examination is an essentially sound testing instrument for the reading and writing requirements at UC, we make three recommendations:

- 1. A routine review of the findings reported here, in conjunction with the intervening experience with Exam results, should be conducted by UCOPE every five years (first in 2006); we suggest that such a review be made part of the committee's charge.
- 2. The future membership of the Subject A Exam Committee and of UCOPE should consult the new Subject A Examination specifications each year when the Exam is made up, and should review the specifications for possible revision in the spring of 2004.
- 3. The type of faculty reading described in Question 4 should be repeated at regular intervals, if possible with larger numbers of faculty readers, to maintain the alignment between the Exam and UC faculty expectations.

# UCOPE ATTACHMENT 2. Recommendations of the ESL Subcommittee regarding English as a Second Language programs on UC campuses

- 1. Each campus should gather information about the size of their ESL population, both freshmen and transfer students.
- 2 Each campus should have an articulated plan for meeting ESL students' needs and for tracking students' progress.
- 3. Each campus should offer professional resources for ESL students, including optional or mandatory ESL courses and/or designated bridge programs, advising services, and tutoring programs.
- 4. Each campus should hire knowledgeable, experienced faculty to instruct its ESL students, whether in ESL courses or mainstream writing programs. Advisors, tutors and staff persons who provide services to ESL students should have appropriate training and experience or be offered training by campus ESL specialists.
- 5. Campuses should make a reasonable and fair determination of the time allowed for freshman ESL students to satisfy the Subject A requirement. They

should provide ways of satisfying this requirement that recognize ESL students' special circumstances as second language learners of English.

6. Each campus should take steps to provide non-ESL faculty across the disciplines with assistance in working with second language students, drawing on campus and/or systemwide expertise. ESL specialists can contribute to planning campus policies and developing teaching resources for faculty wishing to make their lectures, assignments and assessment measures maximally effective for this diverse population of students.

#### UCOPE ATTACHMENT 3. Proposal to revise UCOPE bylaws

TO: Michael Cowan, Chairman, UC Academic Council

FROM: Jane R. Stevens, Chairman, UCOPE

**RE:** Committee Bylaws

The University Committee on Preparatory Education has voted to recommend the following changes in the Committee Bylaws, in the hope that they can be effected by the Fall of 2001; both changes relate to the membership of the Committee.

- 1. The present workload of UCOPE, together with the considerable store of knowledge required to carry it out, call for the addition of a Vice Chair (to be drawn from the Committee's membership) in order both to broaden expertise in the business of UCOPE and to relieve pressure on the Chair. New initiatives with respect to preparatory education, in part the result of educational and political developments outside the Committee, added to its continuing oversight responsibilities, have significantly expanded UCOPE responsibilities in recent years.
- 2. Following the current list of members, we request the additional stipulation of "up to two additional members to be appointed by the Committee on Committees upon nomination by the Chair of UCOPE." These new members will represent the two satellite subcommittees established during the last few years to help carry out the work of the Committee. The first of these is the ESL (English as a Second Language) Subcommittee, a group made up of ESL-program representatives from each division, which meets once a year and has advised UCOPE on matters of ESL preparation. Because of the increasing numbers of students for whom ESL instruction is necessary or advisable, however, ESL knowledge and expertise have become essential to the workings of the Committee, and we desperately need an active Committee member to provide that expertise. We therefore propose that the Chair of the ESL

Subcommittee be a full member of UCOPE. (Although not all divisional ESL programs include members of the Faculty Senate, the Chairman appointed to UCOPE would of course be a Senate member, who would represent all the members of the Subcommittee.)

The second of UCOPE's ongoing Subcommittees is responsible for close oversight of the on-line Diagnostic Writing Service, sponsored jointly by the California State University and the University of California, that went into operation in September of 1999. By the end of 1999 it became clear that the UC branch of this program, which had been shaped largely by UCOPE with the cooperation of UCOP, would require the active participation of UC faculty if it were to fulfill its important outreach goal with the degree of integrity we wished. Each year the Chair of UCOPE has therefore appointed a DWS Subcommittee, made up largely of Committee members but sometimes (as in 2000-01) chaired by a Senate member not currently on UCOPE. Because the DWS represents such an important oversight responsibility for the Committee, we need to ensure that the Chair of the DWS Subcommittee be included in the UCOPE membership.

Michael Brown (UCSB)
Nancy Byl (UCSF)
Richard Herz (UCSD)
Donna Hunter (UCSC)
Richard Levin (UCD)
Calvin Moore (UCB)
Parama Roy (UCR)
Myron Simon (UCI)
Jane R. Stevens (UCSD), Chairman

# UNIVERSITY COMMITTEE ON PRIVILEGE AND TENURE ANNUAL REPORT 2000-2001

#### TO THE ASSEMBLY OF THE ACADEMIC SENATE:

The Universitywide Committee on Privilege and Tenure (UCP&T) met four times during the 2000-2001 academic year, continuing and finally concluding the work of translating the 1997 Report of the Task Force on Disciplinary Procedures into modifications to Senate Bylaws. Corresponding revisions to APM-015, Faculty Conduct and Administration of Discipline are being advanced by Administration (in close consultation with UCP&T). UCP&T also proposed revisions to its establishing bylaw, SB 195, to allow statistical record keeping of grievance, disciplinary and early termination cases. UCP&T wishes to acknowledge the hard work and commitment of its administrative consultants, Carole Rossi, University Counsel; and Sheila O'Rourke, Executive Director—Academic Compliance and Special Assistant to the Provost.

# Proposed Revisions to Senate Bylaws 335, 195 Proposed New Senate Bylaws 334, 336, 337

At the May 23, 2001 meeting of the Academic Assembly, after lengthy discussion and with the adoption of two relatively minor amendments, the Assembly overwhelmingly approved UCP&T's proposed revisions to Senate Bylaws. The committee's discussions on Bylaw revisions began four years ago in response to the 1997 Report of the Task Force on Disciplinary Procedures, a systemwide report that proposed a number of changes in the way that faculty discipline is administered at UC.

In its earlier version Senate Bylaw 335 defined the duties of Divisional Privilege and Tenure (P&T) committees and spelled out the procedures to be used in grievance, disciplinary, or early termination cases. However, dealing with all of those issues within a single bylaw and with a single set of procedures has led to a great deal of procedural confusion and to ambiguities regarding the difference between faculty grievances and faculty discipline. The legislation proposed by UCP&T and adopted by the Assembly resulted in a separate Bylaw for each of the three kinds of cases: discipline, grievance, and early termination. Placing each set of procedures in a separate Bylaw minimizes confusion and clarifies the differences in procedure used in each type of situation.

Burden of proof. Former Bylaw 335 described in some detail the procedures that a P&T Hearing Committee must follow in conducting a formal hearing. However, the Bylaw did not specify who had the burden of proof at such a hearing or what level of proof is required, an omission that is analogous to having a criminal trial

without assigning to the district attorney the burden of proving guilt beyond a reasonable doubt. The revised Bylaws now clearly specify both the burden and the level of proof required at a hearing.

In the event of Chancellors' disagreement with P&T findings. Under UC's system of shared governance, P&T committees hold hearings, but their findings and recommendations are only advisory to the Chancellor (or in certain cases, to the President or the Regents). In the vast majority of cases, the Chancellors' decisions have been fully in accord with the recommendations of P&T. New Bylaw 334 explicitly incorporates an important new agreement reached last year between the Senate and the President's office. In the event that a Chancellor disagrees with the findings of a hearing conducted under P&T's auspices, the Chancellor will meet with the P&T chair, and at the chair's discretion, with the whole P&T committee in order to resolve the differences prior to a final decision by the Chancellor. Language to this effect already is incorporated in the new APM-075.

Statistical record keeping. Because discipline and grievance cases are relatively rare and always treated as confidential, P&T committees and even UCP&T do not have a good perspective on the nature or disposition of these cases. It would be useful to know how many cases there are, whether the number is increasing or decreasing, what kinds of Code of Conduct violations are being prosecuted, what sanctions are appropriate for each type of violation, and whether different campuses generate different types or numbers of cases. A revision to Bylaw 195 requires P&T committees to provide general, non-confidential information on their caseloads to UCP&T, so that a database may be maintained. The 2001-02 UCP&T will continue to work to clarify the exact type of information it will be requesting annually from the campuses.

Statute of limitations. In order to ensure fairness in the conduct of hearings, a statute of limitations is now in effect on the imposition of discipline and on the consideration of grievances. UCP&T's revisions to Bylaws constrain P&T committees to consider a notice of proposed disciplinary action only if less than three years have passed since the administration knew or should have known of the alleged violation of the Faculty Code. A similar limit is in effect for grievances.

A variety of smaller changes to the Bylaws were proposed by UCP&T and adopted by the Assembly, including the following:

- Prehearing conference goals and procedures are set out.
- Specific language encouraging early resolutions is incorporated.
- The option of re-opening hearings is retained, but only if the newly discovered facts were not reasonably discoverable at the time of the hearing.

- Early procedures in grievances are more clearly spelled out.
- The proposed Bylaws give the P&T Hearing Committee the right to use a certified court reporter to record a hearing.
- In disciplinary hearings, the Bylaws include a new section allowing the introduction of evidence (and hearing transcripts) regarding previous disciplinary cases involving the faculty member if the alleged misconduct is similar to those earlier cases.

# Proposed Revisions to APM-015 – Faculty Conduct and Administration of Discipline

In an effort paralleling UCP&T's examination of Senate Bylaws, a joint faculty/administrative working group was established in 1999 to draft modifications to APM-015. The APM, of course, is an administrative document, and UCP&T's role is to consult on proposed revisions. The Faculty of Code of Conduct, however, which is incorporated into APM-015, is a Senate document. The Academic Council and the Academic Assembly both must approve revisions to the Faculty Code of Conduct, while The Board of Regents holds final authority for approval of any revisions to APM-015.

Early in the 2001-2001 academic year, UCP&T will bring forward proposed changes to APM-015 for adoption by the Assembly. UCP&T anticipates setting out in the revisions in two separate APM sections: 015 and 016. APM 015 is the Faculty Code of Conduct, while APM 016 is the University Policy on Faculty Conduct and the Administration of Discipline (both of which currently are contained solely within APM 015).

#### Respectfully submitted,

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William Drummond (B)
Edmund Bernauer (D)
Richard Friedenberg (I)
Maria Seraydarian (LA)
Jodie Sims Holt (R)
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Jeanine Wiener-Kronish (SF)
Martin Scharleman (SB)

Committee Analyst: Jeannene Whalen

# UNIVERSITY COMMITTEE ON RESEARCH POLICY ANNUAL REPORT 2000-2001

#### TO THE ASSEMBLY OF THE ACADEMIC SENATE:

The University Committee on Research Policy met nine times during the 2000-2001 academic year. Highlights of the Committee's activities and accomplishments are noted in this report.

Representation on the Academic Council. In addition to reviewing MRUs, proposals for new schools, and advising on complex issues presented by the National Labs, in recent years, matters of research policy have become an increasing part of UCORP's agenda. As such, UCORP feels strongly that the time has come for the Committee to be formally represented on the faculty governing board of this major research university. In June, UCORP submitted a request, to the Academic Council Chair, for a Bylaw change that would include its Chair in the membership of the Academic Council. It is both appropriate and timely that UCORP have an equal voice with the other Senate Committees represented on the Council, since its charge is central to the mission of the University of California.

**DOE Lab Contracts**. During the past two years, issues surrounding the DOE Labs occupied much of the Committee's attention. During the 1999-2000 academic year, UCORP began to inform itself about Labs issues in order to participate effectively in the discussions over the renegotiations of the contract that were expected to take place in March/April 2001. UCORP held its May 1999 meeting at the Lawrence Livermore National Lab (LLNL), and its May 2000 meeting at the Lawrence Berkeley National Lab (LBNL). This gave the committee the opportunity to visit some of the Labs' facilities and to have discussions with both management and scientists. In addition, UCORP held a successful videoconference with management and scientists from the Los Alamos National Lab during its April 2000 meeting. UCORP also consulted regularly about Lab issues with the Office of Research at UCOP. With this background, UCORP was hoping to be able to make an in-depth analysis of UC management of the Labs prior to the contract renegotiations. However, in October 2000, the DOE exercised its option to request a three-year extension of the current contract, with small changes, for LANL and LLNL. Because of the considerably shortened time available for discussion, UCORP was not able to assess, in detail, all of the advantages and disadvantages of UC management. While UCORP would have preferred a longer discussion period, the Committee recommended that the Council endorse the extension of these contracts because of the serious recruitment and retention problems at the Labs. The new contract,

as expected, included the creation of the new position of Vice President for Laboratory Management. The UCORP Chair served on the selection committee for this search, which concluded successfully with the appointment of John McTague. The contract also included several unexpected provisions that are of serious concern to UCORP, including the right of the DOE to remove from contract work any Lab employee. These concerns were transmitted to the Academic Council.

**UCORP Subcommittee on UC-DOE Relations.** UCORP's support of the contract extension was conditional upon the formation of a Subcommittee that would evaluate the pros and cons of UC management and provide the basis for informed faculty input during the subsequent round of contract negotiations. The objective of the Subcommittee will be to examine the benefits and costs to the University of California and to the nation of UC's management and oversight of the LLNL, LANL, and LBNL, and evaluate the university's capacities to manage these important national resources in the context of recent changes in UC's relationship with the DOE. The work of the Subcommittee will take place over the next two years. A preliminary report to the Academic Council will be completed by Fall 2002, with a final report and recommendations submitted by Spring 2003. The Subcommittee will also recommend whether there should be a separate Senate Committee to inform the Academic Senate at regular intervals about the Labs. The existence of such a Committee would relieve UCORP from the burden of trying to provide information to the faculty on the Labs, in addition to providing advice and recommendations on a variety of other research issues.

**Visit to the Los Alamos National Lab**. In the place of its April 2001 meeting, UCORP made an unprecedented visit to the Los Alamos National Laboratory in New Mexico. The Committee met formally and informally with both scientists and staff, including those involved in "production" and classified work. Productive discussions focused on the impact of safety and security regulations at the operations level, UC's role in recruitment and retention, the effects of the new rules and regulations contained in the contract extension, and the benefits to Lab personnel of UC's management.

Multicampus Research Unit (MRU) Programs. During the 1999-2000 academic year, UCORP established a Subcommittee to discuss possible ways to reinvigorate the Multicampus Research Unit program. The Subcommittee found that the MRU budget allocation had been stagnant for more than 30 years. In addition, some of the old MRU programs are too dependent on the university and not aggressive enough in seeking outside funding. A funding strategy should be found that would not only allow for a regular and consistent way to reward topnotch MRUs but that would also enable the Office of Research to

create new ones. Sunsetting some of the old programs would be one way to make funds available. This discussion continued over the year with Office of Research staff and the Vice President-Budget.

MRU Comparative Reviews. UCORP reviewed the reports on the comparative fifteen-year review of the Toxic Substances Research and Teaching Program, University of California Energy Institute (UCEI), and the Cancer Research Coordinating Committee (CRCC) and concurred that these three MRUs should be continued. In its review of the five-year report on the California Space Institute (CalSpace), UCORP recommended that this MRU be disestablished, and that a successor MRU be established to foster space research within the university through a competition that would be open to all campuses. Among the reasons for making this recommendation was that, during the past twenty years, CalSpace has had only limited success in establishing and maintaining multicampus programs. UCORP's recommendation was adopted by the Academic Council.

**2002-2003 Research Initiatives**. UCORP made recommendations on the proposed research initiatives for the 2002-2003 Regents Budget. In a discussion about the research emphases, UCORP encouraged the university to have more discourse with Legislators about areas of research that faculty think are both important and relevant. UCORP also suggested that it would be helpful if campus researchers, who are seeking funds, could be informed about the recommendations made on the Initiatives through their Divisional Committees on Research (CORs).

**Proposed New Schools/Programs**. During the year, UCORP reviewed and submitted formal recommendations to the Academic Council Chair on the following proposals/prospectuses:

UCB Institute for Geophysics & Planetary Physics (an MRU)

UCI Institute for Geophysics & Planetary Physics (an MRU)

UCLA Global Film School

UCI School of Law

UCSD Graduate School of Management

UCR School of Law

UCD Proposal to Reconstitute Division of Education

UCD Graduate School of the Environment

UCI School of Information/Computer Science

UCI School of Public Health

UCI School of Design

UCSF School of Advanced Health Studies

**Other Reports**. The Committee also reviewed and wrote opinions on the following reports:

Proposed Revisions to APM 025-Conflict of Commitment Report from the University Committee on Library Report from the Task Force on the Administrative Infrastructure Needs in Support of Industry-University Research

Task Force on Year-Round Operations. In a letter to the Academic Council Chair, UCORP voiced its concern about the long-term consequences of year-round operations on faculty, and recommended that the Systemwide Academic Senate be involved in a thorough discussion of this issue. Among UCORP's many concerns is how faculty will be able to engage in university government under this arrangement at the departmental, campus and systemwide levels. UCORP strongly urged the Council Chair to establish a Task Force to study the many issues surrounding year-round operations.

**UCORP Representation.** Either the Chair or a member represented UCORP on the following University Committees during the year: University Committee on Planning and Budget (UCPB), UC Merced Task Force, Council on Research, Industry-University Cooperative Research Program Steering Committee, President's Council on the National Labs, Science and Technology Panel.

**Acknowledgment.** On behalf of the UCORP members, I wish to acknowledge the invaluable contributions made by the following members of the Office of Research that helped to inform UCORP's discussions during the year: past Vice Provost-Research, Robert Shelton; Interim Vice Provost-Research, Larry Coleman; Multicampus Research Director, Carol McClain; and most notably Associate Vice Provost for Research and Laboratory Programs, Rulon Linford.

#### Respectfully submitted:

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